

**GOVERNMENT OF INDIA  
MINISTRY OF RAILWAYS**

**LOK SABHA  
UNSTARRED QUESTION NO. 3611  
TO BE ANSWERED ON 02.01.2019**

**SHORTFALL IN REVENUE**

**3611. SHRI SANJAY DHOTRE:  
SHRI BHARTRUHARI MAHTAB:  
SHRI RAHUL SHEWALE:**

**Will the Minister of RAILWAYS be pleased to state:**

- (a) whether there is a shortfall in revenue earned vis-à-vis its target by the Railways from passengers and freight during each of the last three years and the current year;**
- (b) if so, the details thereof, Zone-wise and the reasons therefor;**
- (c) whether it is a fact that the Railways have incurred huge losses on account of under-utilisation of Railways Cargo Services in the country during the said period;**
- (d) if so, the details thereof, Zone-wise and the reasons therefor;**
- (e) whether the Government has conducted any survey to assess the contribution of each Zone to the losses incurred/profit earned by the Railways during the said period; and**
- (f) if so, the details and the outcome thereof, Zone-wise and if not, the reasons therefor?**

**ANSWER**

**MINISTER OF STATE IN THE MINISTRY OF RAILWAYS**

**(SHRI RAJEN GOHAIN)**

**(a)to (f) A Statement is laid on the Table of the House.**

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**STATEMENT REFERRED TO IN REPLY TO PARTS (a) TO (f) OF UNSTARRED QUESTION NO. 3611 BY SHRI SANJAY DHOTRE, SHRI BHARTRUHARI MAHTAB AND SHRI RAHUL SHEWALE TO BE ANSWERED IN LOK SABHA ON 02.01.2019 REGARDING SHORTFALL IN REVENUE**

**(a)& (b): Yes, Madam. There has been a shortfall in the revenue earned under passengers and freight vis-à-vis respective targets during the last three years i.e. 2015-16, 2016-17 and 2017-18. In the current year 2018-19 (till the end of November-2018) also, these earnings have remained short of respective proportionate targets. Zone-wise position is appended as Appendix-I and Appendix-II respectively. The reasons of shortfall are broadly as under:**

**2015-16**

- **Less than targeted originating passengers booked in non suburban (Non PRS).**
- **Less than targeted loading and average freight lead.**

**2016-17**

- **Less than targeted originating passengers-non-suburban-non PRS segment.**
- **Less than targeted average freight lead.**

**2017-18**

- **Less than targeted originating passengers booked in PRS segment.**
- **Less than targeted loading in Iron Ore.**

**2018-19 (upto November-18)**

- **Earning shortfall against Budget Proportionate in passenger is due to drop in non-suburban non-PRS passengers and goods mainly due to adjustment of the freight advance taken in 2017-18**

**(c) & (d): The last three years and current year container loading details in Indian Railways are as under:**

**(in Million tonnes)**

<b>Zonal Railway</b>	<b>2015-16</b>	<b>2016-17</b>	<b>2017-18</b>	<b>2018-19 (upto Nov.18)</b>
<b>Central Railway</b>	<b>9.41</b>	<b>7.97</b>	<b>8.31</b>	<b>5.79</b>
<b>Eastern Railway</b>	<b>0.88</b>	<b>1.04</b>	<b>1.04</b>	<b>0.54</b>
<b>East Central Railway</b>	<b>0.29</b>	<b>0.26</b>	<b>0.27</b>	<b>0.22</b>
<b>East Coast Railway</b>	<b>1.33</b>	<b>2.01</b>	<b>2.38</b>	<b>2.40</b>
<b>Northern Railway</b>	<b>8.02</b>	<b>8.53</b>	<b>8.59</b>	<b>5.67</b>
<b>North Central Railway</b>	<b>1.98</b>	<b>2.01</b>	<b>2.29</b>	<b>1.53</b>
<b>North Eastern Railway</b>	<b>0.28</b>	<b>0.18</b>	<b>0.41</b>	<b>0.25</b>
<b>Northeast Frontier Railway</b>	<b>0.12</b>	<b>0.09</b>	<b>0.10</b>	<b>0.06</b>
<b>North Western Railway</b>	<b>3.66</b>	<b>4.82</b>	<b>6.97</b>	<b>5.31</b>
<b>Southern Railway</b>	<b>1.51</b>	<b>1.53</b>	<b>1.50</b>	<b>0.98</b>
<b>South Central Railway</b>	<b>1.01</b>	<b>0.88</b>	<b>1.05</b>	<b>0.84</b>
<b>South Eastern Railway</b>	<b>1.37</b>	<b>1.24</b>	<b>1.45</b>	<b>1.08</b>
<b>South East Central Railway</b>	<b>0.46</b>	<b>0.59</b>	<b>0.70</b>	<b>0.39</b>
<b>South Western Railway</b>	<b>0.77</b>	<b>0.80</b>	<b>0.73</b>	<b>0.50</b>
<b>Western Railway</b>	<b>14.45</b>	<b>14.85</b>	<b>17.53</b>	<b>13.19</b>
<b>West Central Railway</b>	<b>0.65</b>	<b>0.69</b>	<b>0.89</b>	<b>0.56</b>
<b>Konkan Railway</b>	<b>0.00</b>	<b>0.11</b>	<b>0.10</b>	<b>0.10</b>
<b>Total</b>	<b>46.19</b>	<b>47.60</b>	<b>54.31</b>	<b>39.41</b>

**During each of the last three years and the current year, Railways have no losses on account of underutilization of Railways Cargo Service.**

**(e) & (f): Seen from the overall context, Railways have not incurred any operating loss so far but have generated 'surplus' of various magnitudes after meeting all revenue expenditure. However, there are certain zones which are not able to generate excess over their revenue expenditure as their revenue expenditure exceeds their revenue receipts.**

**This is because all zones of Indian Railways, for reasons of their geographical location, state of industrialization/ commercial/business activity, are not evenly placed in respect of traffic earnings which are apportioned amongst the zones on the basis of traffic carried/traversed on the respective system. Nevertheless, all the zones irrespective of their traffic output, have a fixed element of operating expenses to run the system.**

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**APPENDIX-I REFERRED TO IN REPLY TO PARTS (a) AND (b) OF UNSTARRED QUESTION NO. 3611 BY SHRI SANJAY DHOTRE, SHRI BHARTRUHARI MAHTAB AND SHRI RAHUL SHEWALE TO BE ANSWERED IN LOK SABHA ON 02.01.2019 REGARDING SHORTFALL IN REVENUE**

**(a) and (b) Zone-wise Revenue earned under Passenger vis-à-vis respective Target during the last three years and current year are as under:**

(□ in crore)

Zonal Railway	(Passenger) 2015-16			(Passenger) 2016-17			(Passenger) 2017-18			(Passenger) 2018-19			
	Revised Estimate s	Actual	Variation of Actual over Revised Estimate s	Revised Estimate s	Actual	Variation of Actual over Revised Estimate s	Revised Estimate s	Actual	Variation of Actual over Revised Estimate s	Budget Estimate s	Budget Proportion to end of Nov/18	Actual to end of Nov/18	Variation of Actual over Budget Proportion
Central	5216.00	4929.52	-286.48	5313.56	5045.29	-268.27	5550.00	5368.91	-181.09	5707.61	3706.47	3737.34	30.87
Eastern	2086.44	2106.97	20.53	2298.94	2232.32	-66.62	2345.75	2279.63	-66.12	2433.50	1628.43	1568.18	-60.25
East Central	2189.37	2220.29	30.92	2442.26	2334.38	-107.88	2456.58	2412.87	-43.71	2598.48	1770.19	1701.21	-68.98
East Coast	1269.39	1245.99	-23.40	1337.91	1306.11	-31.80	1430.36	1411.34	-19.02	1483.87	997.30	1015.86	18.56
Northern	6643.09	5912.20	-730.89	6582.48	6321.10	-261.38	6670.94	6357.20	-313.74	6950.48	4690.48	4351.50	-338.98
North Central	4051.46	4301.13	249.67	4599.00	4428.08	-170.92	4900.00	4755.98	-144.02	5043.29	3309.28	3276.12	-33.16
North Eastern	1491.30	1473.55	-17.75	1452.19	1500.66	48.47	1600.00	1542.88	-57.12	1659.85	1135.23	1088.01	-47.22
Northeast Frontier	1000.00	1016.27	16.27	1134.95	1155.74	20.79	1160.00	1178.18	18.18	1203.39	778.27	897.16	118.89
North Western	1800.24	1801.66	1.42	1969.98	1929.28	-40.70	2096.52	2004.03	-92.49	2174.95	1457.43	1407.77	-49.66
Southern	3953.72	3858.67	-95.05	4198.20	4011.80	-186.40	4380.00	4247.05	-132.95	4553.84	3039.01	2957.09	-81.92
South Central	4265.00	4280.75	15.75	4608.40	4530.90	-77.50	4994.62	4861.18	-133.44	5181.45	3448.66	3443.10	-5.56
South Eastern	1502.94	1456.75	-46.19	1594.09	1501.60	-92.49	1635.00	1568.90	-66.10	1676.15	1139.92	1104.91	-35.01
South East Central	1013.63	1035.30	21.67	1099.83	1071.28	-28.55	1164.66	1127.90	-36.76	1208.22	801.55	761.61	-39.94
South Western	1500.00	1375.01	-124.99	1517.56	1393.22	-124.34	1530.00	1487.79	-42.21	1604.59	1074.20	1030.74	-43.46
Western	4358.72	4232.14	-126.58	4463.14	4327.55	-135.59	4650.00	4541.46	-108.54	4818.93	3172.24	3125.78	-46.46
West Central	2850.00	2857.58	7.58	3185.68	3004.41	-181.27	3360.57	3304.26	-56.31	3491.29	2295.00	2298.47	3.47
Metro	184.85	179.48	-5.37	201.83	186.74	-15.09	200.00	193.58	-6.42	210.11	139.23	135.29	-3.94
<b>TOTAL</b>	<b>45376.15</b>	<b>44283.26</b>	<b>-1092.89</b>	<b>48000.00</b>	<b>46280.46</b>	<b>-1719.54</b>	<b>50125.00</b>	<b>48643.14</b>	<b>-1481.86</b>	<b>52000.00</b>	<b>34582.89</b>	<b>33900.14</b>	<b>-682.75</b>

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**APPENDIX-II REFERRED TO IN REPLY TO PARTS (a) AND (b) OF UNSTARRED QUESTION NO. 3611 BY SHRI SANJAY DHOTRE, SHRI BHARTRUHARI MAHTAB AND SHRI RAHUL SHEWALE TO BE ANSWERED IN LOK SABHA ON 02.01.2019 REGARDING SHORTFALL IN REVENUE**

**(a)and (b) Zone-wise Revenue earned under Freight vis-à-vis respective Target during the last three years and current year are as under:**

(□ in crore)

Zonal Railway	(Freight) 2015-16			(Freight) 2016-17			(Freight) 2017-18			(Freight) 2018-19			
	Revised Estimates	Actual	Variation of Actual over Revised Estimates	Revised Estimates	Actual	Variation of Actual over Revised Estimates	Revised Estimates	Actual	Variation of Actual over Revised Estimates	Budget Estimates	Budget Proportion to end of Nov/18	Actual to end of Nov/18	Variation of Actual over Budget Proportion
Central	7599.00	7354.87	-244.13	7447.00	6695.42	-751.58	7500.00	7330.06	-169.94	7784.04	4876.31	5041.07	164.76
Eastern	3458.34	3649.15	190.81	3723.96	4049.99	326.03	4500.00	4519.77	19.77	4680.43	2948.92	2455.96	-492.96
East Central	8786.46	8558.99	-227.47	8681.12	8302.24	-378.88	9140.00	9974.88	834.88	9486.14	6055.75	5826.65	-229.10
East Coast	12381.86	12290.90	-90.96	14201.96	13263.88	-938.08	14900.00	15135.17	235.17	15464.28	9838.14	8994.33	-843.81
Northern	7186.49	7191.59	5.10	7372.20	6697.96	-674.24	7000.00	7075.38	75.38	7165.11	4632.37	4635.40	3.03
North Central	9880.61	9321.97	-558.64	8595.44	8490.48	-104.96	10000.00	10344.71	344.71	10456.66	6651.76	5942.05	-709.71
North Eastern	1289.34	1321.13	31.79	1440.09	1409.23	-30.86	1650.00	1576.47	-73.53	1712.49	1081.26	995.93	-85.33
Northeast Frontier	1650.00	1930.89	280.89	1980.00	1918.66	-61.34	1940.00	2075.99	135.99	2000.00	1237.44	1170.87	-66.57
North Western	5381.24	4772.78	-608.46	4778.23	4465.17	-313.06	4800.00	4626.60	-173.40	4981.79	3333.31	3045.36	-287.95
Southern	2857.04	2816.17	-40.87	2682.87	2615.32	-67.55	2850.00	2693.88	-156.12	2930.00	1874.54	1963.22	88.68
South Central	10605.00	10145.43	-459.57	9847.22	9366.99	-480.23	10800.00	10841.24	41.24	11212.49	7056.10	7382.51	326.41
South Eastern	10448.57	10558.34	109.77	10892.15	10899.96	7.81	12550.00	12007.81	-542.19	13025.32	8432.40	7987.81	-444.59
South East Central	11124.77	10932.29	-192.48	10996.79	10671.80	-324.99	12110.00	11762.00	-348.00	12568.63	8062.11	7830.97	-231.14
South Western	2960.00	3000.64	40.64	2935.95	2792.27	-143.68	3160.00	2978.93	-181.07	3279.68	2114.18	1730.47	-383.71
Western	8069.00	7597.29	-471.71	6597.76	6100.69	-497.07	6800.00	6691.54	-108.46	7057.53	4601.48	4569.12	-32.36
West Central	8175.00	7765.22	-409.78	6727.26	6598.48	-128.78	7800.00	7420.97	-379.03	8145.41	5170.00	5466.41	296.41
Metro	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
<b>TOTAL</b>	<b>111852.72</b>	<b>109207.65</b>	<b>-2645.07</b>	<b>108900.00</b>	<b>104338.54</b>	<b>-4561.46</b>	<b>117500.00</b>	<b>117055.40</b>	<b>-444.60</b>	<b>121950.00</b>	<b>77966.07</b>	<b>75038.13</b>	<b>-2927.94</b>

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