# COMMITTEE ON PUBLIC UNDERTAKINGS <br> (1977.-78) 

(SIXTH LOK SABHA)

## FIRST REPORT

## ON

## EXTRAVAGANT AND INFRUCTUOUS EXPENDITURE ON ENTERTAINMENT BY PUBLIC UNDERTAKINGS

Presented to Lok Sab'2a on. 3-4-1978


LOK SABHA SECRETARIAT NEW DELHI

April, 1978/Chaitra,' 1900 (Saka)
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## CORRIGENDA

FIRST REPORT OF THE COMMITTEE ON PUBLIC UNDERTAKINGS (SIXTH LOK SA BHA) ON EXTRA VA GANT AND INFRUCTUOUS EXPENDITURE ON ENTERTA INMENT BY PUBLIC UNDERTAKINGS




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[^0]
## INTRODUCTION

I, the Chairman, Committee on Public Undertakings, having been authorised by the Committee to present the Report on their behalf, present this First Report on Extravagant and Infructuous Expenditure on Entertainment by Public Undertakings.
2. IT IS A MATTER OF COMIMON KNOWLEDGE THAT MANY OF THE PUBLIC SECTOR UNDERTAKINGS ARE MANAGED BY DISINTERESTED, UNSCRUPULOUS, INCONSIDERATE MERCENARIES, WHO ARE BUSY FULFIHLING THEIR OWN SELF-INTERESTS RATHER THAN THE SERVICE OF THE PUBLIC SECTOR ENTERPRISES WHICH THEY ARE EXPECTED TO SERVE. THERE HAVE BEEN CASES OF MALPRACTICES, LAVISH EXPENDITURE ON NON-ESSENTIAL ACTIVITIES IN MANY PUBLIC UNDERTAKINGS DESPITE THEIR BEING IN THE RED FOR SUCCESSIVE YEARS. THERE ARE OCCASIONS WHEN LAVISH LUNCHES AND DINNERS ARE THROWN TO ENTERTAIN HIGH-UPS IN THE GOVERNMENT HIERARCHY, SEMI-GOVERNMENT AGENCIES, OFFICERS OF OTHER PUBLIC UNDERTAKINGS, BOARD MEMBERS, THEIR OWN CONTRACTORS AND OTHERS. EXTRAVAGANT AND RECKLESS SPENDING ON ITEMS SUCH AS ENTERTAINMENT, ADVERTISEMENTS, PUBLICITY AND OTHER INFRUCTUOUS ITEMS HAS TO BE DISCOURAGED BECAUSE, BESIDES ADVERSELY AFFECTING THE FINANCES OF THE UNDERTAKINGS, IT GIVES RISE TO SERIOUS ADVERSE REACTION AMONG SUBORDINATE EMPLOYEES AND GENERAL PUBLIC WHO GET DEMORALIZED BY SUCH LAVISH EXPENDITURE BY THE TOP EXECUTIVES. KEEPING IN VIEW THIS ASPECT OF THE MATTER THE COMMITTEE HAD CALLED FOR INFORMATION FROM THE BUREAU OF PUBLIC ENTERPRISES ON 23RD DECEMBER, 19\%\% ABOUT EXPENDITURE ON ENTERTAINMENT AND OTHER AREAS OF OPERATIONS OF 172 PUBLIC UNDERTAKINGS TO BE FURNISHED BY 22ND JANUARY, 1978. TILL 20TH MARCH, 1978 INFORMATION WAS RECEIVED FROM ABOUT 100 PUBLIC UNDERTAKINGS. IT IS OBVIOUS THAT THOSE WHO HAVE WITHHELD THE INFORMATION HAVE MANY THINGS TO HIDE. THIS REPORT OF THE COMMITTEE IS BASED ON THE ANALYSIS OF THE INFORMATION SO RECEIVED IN RESPECT OF EXPENDITURE ON ENTERTAINMENT FROM THESE 100 UNDERTAKINGS INCLUDING THE INFORMATION RECEIVED FROM CENTRAL INLAND WATER TRANSPORT CORPORATION. INFORMATION RECEIVED ON OTHER ITEMS IS UNDER EXAMINATION BY THE COMMITTEE AND SEPARATE REPORTS ON THEM WILL FOLLOW.
3. This Report of the Committee is intended to reveal the facts before all those (including the Ministries) who are interested in the
(vi)
welfare of the country's economy and are responsible for the management of Public Undertakings with the fond hope that public money shall not be spent recklessly on infructous items which are not directly connected with the better management of the affairs of the undertakings and the welfare of the common people.
4. The Committee considered and adopted this Report at their sitting held on the 30th March, 1978.

New Delhi;
April 1, 1978.
Chaitra 11, 1900 (Saka).

JYOTIRMOY BOSU, Chairman, Committee on Public Undertakings.

## REPORT

## EXTRAVAGANT \& INFRUCTUOUS EXPENDITURE ON ENTERTAINMENT BY PUBLIC UNDERTAKINGS.

The public sector must occupy a commanding height in all sectors of our nation's economy if planning has to be made successful. The Committee have noted with considerable concern that there are many areas of operations in public undertakings where extravagant, wasteful infructuous expenditure of considerable magnitude has been taking place with utter disregard of its effect on finances of the Undertaking and public reaction. In order to probe this aspect of the matter, initially the Committee called for some information from all the 172 public undertakings for the last three years, namely, 1974-75 and 1976-77 in regard to expenditure on entertainment. In addition to this, the Committee have also called for information about xpenditure on other areas of their operations as given in Appendix-I.
2. It is regrettable and disappointing that although the Bureau of Public Enterprises (Ministry of Finance) were asked on 23rd December, 1977 to obtain information from all the public undertakings by 22nd January, 1978, information in respect of only 100 public undertakings has been furnished by the Bureau of Public Enterprises upto 20th March, 1978. The remaining $72^{*}$ undertakings listed in Appendix-II have not furnished any information so far even after a lapse of a period of about 3 months. This amounts to withholding of information and consequently may constitute a contempt of the Committee.
3. This Report deals with the expenditure incurred by 100 public undertakings on entertainment only at their Head Offices for the years 1974-75, 1975-76 and 1976-77.

[^1](1) Damodar Valley Corporation.
(2) Agricultural Refinance and Development Corporation.
(3) Industrial Tevelopment Bank of India.
(4) Industrial Finance Corporation.

[^2]$\therefore$ 4. Most of the undertakings have given information regarding entertainment expenditure at Head Offices in a consolidated from only and have not given the break-up although they were expressly asked to give break-ups of the expenditure under three heads namely, (i) Liaison work, (ii) Hospitality and (iii) Expenditure on Hotels/Clubs. A most extraordinary case is that of the Uranium Corporation of India who have stated that:

# "NO SEPARATE ACCOUNT IS MAINTAINED IN RESPECT OF EXPENDITURE ON ACCOUNT OF HOSPITALITY. HOWEVER THE EXPENDITURE ON ACCOUNT OF MAINTENANCE OF GUEST HOUSES IS INCLUSIVE OF EXPENSES ON HOSPITALITY EXTENDED AT THE GUEST HOUSES." 

5. Besides, the following 7 undertakings have stated that their expenditure on entertainment was "Nil".
6. Hindustan Cables Ltd., Burdwan (West Bengal).
7. Hydro Carbons India Ltd., New Delhi.
8. Indian Railway Construction Co. Ltd., New Delhi.
9. National Hydro Electric Power Corporation Ltd., New Delhi.
10. Sambhar Salts Ltd., Jaipur.
11. Trade Fair Authority of India, New Delhi.
12. Bharat Refractories Ltd., Bokaro.
13. This indicates the extent of impunity with which these public undertakings have been violating the specific instructions of the Ministry of Finance, Bureau of Public Enterprises contained in their Memorandum No. 2(74)/67-FI dated the 17th October, 1967 to the effect that the Board of Directors should fix an annual grant for entertainment expenses in the annual budget of the Company and a statement of such expenditure should be placed periodically before the Board of Directors.
14. The total expenditure incurred by 92 undertakings on entertainment, hospitality etc., during the last three years, namely 1974-75, 1975-76 and 1976-77 amounted to Rs. IOI. 15 lakhs, the break-up of which year-wise is as under :-

Year
2974-75 . . . . . . 25,35,526

1975-763 . . . . 31,77,463 (a rise of $25 \cdot 3 \%$ )
1976-772 . . . . . . 44,02,585 (a rise of nearabout double as compared to 1974-75).
a. . 205,25,574

This works out to an average of about Rs. 37,000 per undertaking per year. The rise on entertainment expenditure from year to year is very substantial.
8. Details of expenditure on entertainment/hospitality etc., incurred by the 100 undertakings year-wise are given at Appendix-III. Out of these 100 public undertakings, 4 I undertakings, whose details are given below, have incurred cumulative loss or losses during the years 1974-75, 1975-76 and 1976-77 :-
Details of 41 undertakings who have beon spending lavishly on entertainment and have inourred Cwoulatioe loss or tesses dirring the years 1974-75, 1975-76

| S. No. | Name of Undertaking |  | 1974-75 |  | 1975-76 |  | 1976-77 |  | Cumulative <br> Loss (Rs. <br> in lakhs) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  | Expenditureon entertainment (Rs.) | Loss (Rs. in lakhs) | Expenditure on entertainment (Rs.) | $\underset{\substack{\text { Loss } \\ \text { (Rs. in } \\ \text { lakhs) }}}{\text { and }}$ | Expenditure on entertainment (Rs.) | Loss (Rs. in lakhs) |  |
|  | 12 |  | 3 | 4 | 5 | 6 | 7 | 8 | 9 |
|  | 1 Jessop \& Co. Ltd., Calcutta. . . | - | 1,66,103 | $82 \cdot 46$ | 93,802 | $11 \cdot 69$ | 97,772 | $64 \cdot 58$ | $\begin{gathered} \quad 1247 \cdot 74 \\ \text { (as on } \\ 31-3-77 \text { ) } \end{gathered}$ |
|  | 2 Indian Airlines, New Delhi. . . | - | 1,02,000 | ... | 52,000 | $\cdots$ | 68.000 |  | $\begin{gathered} 96 \cdot 87 \\ \text { ( as on! } \\ 31-3-77) \end{gathered}$ |
|  | 3 Cochin Shipyard Ltd., Coching . | - | 36,583 | . | 89,855 | 6. 70 | 68,91 | 14.02 | $\begin{aligned} & \quad 20 \cdot 7^{2} \\ & (\text { as on } \\ & 31-3-77) \end{aligned}$ |
|  | Mining \& Allied Machinery Corporation Durgapur | Ltd., | -55,000 | -. | 67,000 | $\cdots$ | 85,000 |  | $\begin{gathered} 3516 \cdot 34 \\ (\text { as on } \\ 3 \mathrm{r}-3-1977) ? \end{gathered}$ |
|  | Central Inland Water Transport Corpora Calcutta | on , | 21,000 | 272.90 | 67,000 | 398.39 | 75,000 | 447 29 | $\begin{aligned} & 2143 \cdot 87 \\ & (\text { as on } \\ & 31-3-77) \end{aligned}$ |
|  | Bharat Aluminium Co. Ltd., New Delhi. | - | 8,000 | $655^{\circ} 00$ | 21,000 | 482.00 | 69,000 | $361 \cdot 00$ | $\begin{aligned} & 1858 \cdot 00 \\ & \text { as on } \\ & 31 \cdot 3 \cdot 77) \end{aligned}$ |


| 7 | Garden Reach Shipbuilders and Engineers Ltd., Calcutta. | 35,000 | $\cdots$ | 59,000 | -• | 39,000 | -. | $\begin{gathered} 195 \cdot 86 \\ (\text { as on } \\ 31-3-77) \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 8 | Flindustan Antibiotics Ltd. Pipri. . . - | 33,571 | 328-88 | 27,832 | 291-53 | 55,502 | 54.27 | $\begin{aligned} & 835 \cdot 5^{6} \\ & (\text { as on } \\ & 31-3-77) \end{aligned}$ |
| 9 | Bharat Heavy Plates \& Vessels Ltd., Visakhapatnam | 22,960 | 103.84 | 38,444 | 92-90 | 25,136 | 65.85 | $\begin{aligned} & 704 \cdot 95 \\ & (\mathrm{as} \text { on } \\ & 3 \mathrm{I}-3-77 \text { ) } \end{aligned}$ |
| 10 | Mineral Exploration Corporation, Nagpur. - | 35,071 | $85 \cdot 11$ | 25,286 | 73-28 | 16,829 | - | $\begin{gathered} \text { 101-95 } \\ \text { ( as on } \\ 31-3-77 \text { ) } \end{gathered}$ |
| 11 | Cement Corporation of India. . - . | 16,538 | 17.29 | 20,397 | -. | 36,230 |  | 118.81 |
| 12 | Hindustan Housing Factory, New Delhi. . . | 16,997 | 39•84 | 22,429 | 36-13 | 31,190 | 64.51 | $\begin{aligned} & \quad 102 \cdot 08 \\ & (\text { as on } \\ & 31-3-77) \end{aligned}$ |
| 13 | Moghul Line Ltd., Bombay. . . . . | 27,442 | . | 26,414 | 249.32 | 24,047 | 370.00 |  |
| 14 | Western Coal fields Ltd., Nagpur. . . - | 14,093 | 414.00 | 27,278 | 802.00 | 21,474 | 284. 00 |  |
| 15 | Bharat Pumps and Compressors Ltd., Naini, Allahabad. | 22,000 | $62 \cdot 50$ | 22,000 | 45*57 | 27,000 | $120 \cdot 97$ | $\begin{aligned} & 143 \cdot 22 \\ & \text { ( as on } \\ & 31-3-77 \text { ) } \end{aligned}$ |
|  | Triveni Structurals Ltd., Naini, Allahabad. | 11,946 | $52 \cdot 63$ | 14,328 |  | 26,787 |  | $\begin{aligned} & 318 \cdot 87 \\ & \text { ( as on } \\ & 31-3-77) \end{aligned}$ |
|  | Delhi Transport Corporation, New Delhi. | 12,000 | $1097 \cdot 39$ | 18,000 | 1242.99 ${ }^{7}$ | 26,000 | 1040.04 | $\begin{aligned} & 6224 \cdot 45 \\ & \text { (as on } \\ & 31-3-77 \text { ) } \end{aligned}$ |


| 1 | * | 3 | 4 | 5 | 6 | 7 | 8 | 9 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 18 | Biecco Lawrie Ltd., Calcutta | 13,859 | 32.49 | 22,631 | 14.18 | 17,467 | 37.84 | $\begin{gathered} 100 \cdot 69 \\ \left(\begin{array}{c} 109 \\ 31+30 \\ 31-37 \end{array}\right) \end{gathered}$ |
|  | National Building Construction Corporation Ltd., New Delhi . | 13,834 | .. | 12,888 |  | 21,900 |  | $\begin{gathered} \text { no } 106 \cdot 34 \\ \binom{\text { as }}{31-3-377)} \end{gathered}$ |
| 20 | Central Electronica Ltd. New Delbi. | 19,947 | 7.28 | 8,420 | $12 \cdot 75$ | 16,638 | 35.21 | $\begin{gathered} \text { 2a } 0 \cdot 03 \\ 31-9.766) \\ \text { (as } \end{gathered}$ |
| 21 | Prags Tools Ltd., Secunderabad | 10,000 | 1739 | 15,000 | .. | 16,000 |  |  |
| 22 | Scooters India, Litd., Lucknow | 15,000 | 106.92 | 13,000 | ${ }^{32} \cdot 6 \cdot 6$ | 7,000 | $266 \cdot 05$ | $\left.\begin{array}{c} \mathbf{c}_{638}(2.22 \\ 31-9.977 \end{array}\right)$ |
| 23 | National Textile Corporation (Gujarat) Ltd., Ahmedabad | 3,075 | 185.67 | 12,605 | 276.80 | 14,302 | ${ }_{1118}{ }^{1}$ |  |
| 24 | National Small Industries Corporation Ltd, Okhla, New Delhi. | 10,000 |  | 9,000 |  | 12,000 | .. | $\begin{gathered} 455 \cdot 50 \\ \left.\begin{array}{c} 45.50 \\ 31-3-77) \end{array}\right) \end{gathered}$ |
| 25 | Bolani Ores Ltd., Calcuta '. . | 11,576 | $48 \cdot 22$ | 11,566 | . | 5,151 | 47.09 | $\begin{gathered} 108 \cdot 28 \\ \binom{108}{31-3-777} \end{gathered}$ |
| 26 | State Farms Corporation of India Ltd., New Delhi. | 8,000 | 17.80 | 6,000 | 116.0 | H,00 | 74.14 |  |



|  | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 36 | Indian Motion Picture Export Corporation Ltd., Bombay. | 2,536 | $6 \cdot 23$ | 3,295 | $0 \cdot 31$ | 2,670 |  |  |
| 37 | National Research Development Corporation Ltd. New Delhi. . | 3,000 | $\cdots$ | 3,000 |  | 3,000 |  |  |
| 38 | Hydro Carbons India (P) Ltd. New Delhi. | Nil |  | Nil |  | Nil |  | $\begin{gathered} 456 \cdot 16 \\ \left(\mathbf{a s}^{45}\right. \text { on } \\ 31-12-76) \end{gathered}$ |
| 39 | Sambhar Salt Ltd., Jaipur | Nil |  | Nil | 31-81 | Nil | $40 \cdot 00$ | $\begin{aligned} & \begin{array}{c} 27 \cdot 26 \\ (\text { as } 0 n \\ 30-9 \cdot 76) \end{array} \end{aligned}$ |
| 40 | Uranium Corporation of India Ltd. Jaduguda (Bihar) | Nil | . | Nil | 91.43 | Nil | $34 \cdot 60$ | Nil |
| 41 | Bharat Refractories Ltd., Bokaro Steel City, Bokaro | Nil | 8.91 | Nil | 21.62 | Nil | 23.47 | $\begin{gathered} \text { ran } 54 \cdot 00 \\ \text { (as on } \\ 31-9-77 \text { ) } \end{gathered}$ |

9. The details of the total loss in the case of the above 41 undertakings, year-wise are as follows:-

| Year |  | Total Loss (Rs. in lakhs.) |
| :---: | :---: | :---: |
| 1974-75 | - | $4445 \cdot 89$ |
| 1975-76 | - | 5995-92 |
| 1976-77 | - - . | 4962.36 |
|  | Total | 15404.17 |

10. The expenditure on entertainment by the following 13 undertakings had exceeded Rs. 1 lakh in a year as indicated in bold figures:

| Sl. <br> No. | Name of Undertaking | Expenditure (Rs. in lakhs) |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  | 1974-75 | 1975-76 | 1976-77 |
| 1. | Mazagon Dock Ltd. | 4.40 | 3.2 | 2.99 |
|  | Minerals \& Metals Trading Corporation of India Ltd. | 1.78 | 1.71 | 3.49 |
|  | Projects \& Equipment Corporation of India Ltd. | 1. 16 | I. 44 | $3 \cdot 16$ |
|  | Engineering Projects (I) Ltd. | 0.25 | 1.04 | 2.79 |
|  | Bharat Heavv Electricals Ltd. | 0.82 | 1.77 | 1.65 |
|  | Engineers' India Ltd. | 0.82 | 1. 16 | 1.71 |
| 7. | Jessop \& Co. Ltd. | 1.66 | 0.94 | 0.98 |
|  | Hindustan Photo Films Mfg. Co Ltd. | 0.43 | 1.03 | 1. 60 |
|  | Bharat Petroleum Corpn. Ltd. |  |  | 1. 32 |
| 10. | Rail India Technicals \& Economic Services Ltd. | 0.21 | 0.34 | 1.13 |
| 11. | Metallurgical \& Engineering Consultants (I) L.td. . | 0.42 | 1.12 | 0.94 |
|  | HMT (International) Ltd. | $\cdots$ | 1.c5 | 0.94 |
| 13. | Indian Airlines . . . | 1.02 | 0.52 | 0.68 |

[^3]13. In the case of Projects and Equipment Corporation of India Ltd., the expenditure on entertainment in 1974-75 was Rs. 1.16 lakhs; it rose to Rs. 1.44 lakhs in 1975-76 and jumped to Rs. 3.16 lakhs in 1976-77. In the case of Hindustan Photo Films Manufacturing Co., the expenditure on entertainment was Rs. 0.43 lakhs in 1974-75. It increased to Rs. 1.03 lakhs in 1975-76 (Emergency) and further rose upto Rs. 1.60 lakhs in 1976-77. In the case of Rail India Technical and Economic Services Ltd. the expenditure on entertainment was Rs. 0.21 lakh in 1974-75 and Rs. 0.34 lakh in 1975-76 but shot up to Rs. 1.13 lakhs in 1976-77, i.e. 5 times. In the case of Metallurgical Engineering Consultants(I) Ltd. the expenditure of Rs. 0.42 lakh in 1974-75 rose up to Rs. 1.12 lakhs in 1975-76 (Emergency).

## 14. INCIDENTALLY, IT MAY BE MENTIONED THAT OUT OF 13 UNDERTAKINGS LISTED ABOVE A TYPICAL CASE IS THAT OF JESSOP \& CO. LTD., WHICH DURING THE LAST THREE YEARS HAD INCURRED A LOSS OF RS. 158.73 LAKHS AND DESPITE THE LOSSES THE COMPANY IS CONTINUING TO INCUR HEAVY EXPENDITURE ON ENTERTAINMENT.

15. In the case of each of the 56 Undertakings listed in Appendix IV the annual expenditure on entertainment was above Rs. 20,000 except in certain years as indicated therein. While the total expenditure incurred by these Undertakings in 1974-75 was Rs, 23.79 lakhs it went up to Rs. 31.41 lakhs in 1975-76 and it further jumped to Rs. 42.25 lakhs in 1976-77.
16. The annual expenditure on entertainment by each of the undertakings listed in Appendix V, varied between Rs. 10,000 to Rs. 20,000 except in certain years as indicated therein. The total expenditure incurred by these undertakings during 1974-75, 1975-76 and $1976-77$ was Rs. 94522 , Rs. $1,45,816$ and Rs. $1,79,014$ respectively. It is worth nothing that of these undertakings the following six undertakings incurred a cumulative loss amounting to Rs. 2175.16 lakhs as indicated against each.
17. Central Electronics Ltd. . . Rs. 20.03 lakhs.
18. Praga Tools Ltd. . . . Rs. 378.8i lakhs.
19. Scooters India Ltd. . . . . . Rs. 638.22 lakhs.
20. N. T. C. (Gujarat) Ltd. . . . . . Rs. 574.29 lakhs.
21. National Small Industries Corporation . . . . Rs. 455.53 lakhs.
22. Bolani Ores Ltd. . Rs. 108.28 lakhs

Total.
Rs. $2175 \cdot 16$ lakhs.
17. The details of the few undertakings where the annual expenditure on entertainment was upto Rs. 10,000 are shown in Appendix VI. Out of these, 9 undertakings incurred a cumulative loss of Rs. 3565.51 lakhs.
18. HMT (International) Ltd. has stated that the expenditure on hospitality represents Delegation and Sales Promotion expenses. Bharat Heavy Plate Vessels Ltd. has stated that the entire expenditure was incurred for the entertainment of the Customers and other guests as a Sales Promotion strategy. The Indian Airlines and Jessop \& Co. Ltd. have stated that all the entertainment expenditure incurred by them was for Sales Promotion. Indian Dairy Corporation have stated that expenditure incurred on hospitality at head office was mainly on lunch, tea and snacks to Directors in the course of Board Meetings and lunch, light snacks, tea and soft drinks to visitors. The Electronics Trade and Technology Development Corporation Ltd. have stated that the expenditure includes gifts to business associates and trade partners booked under Sales and Business Promotion to Export Market Development expenses.
19. Bharat Heavy Electricals Ltd. has stated that entertainment expenditure is for business lunches arranged for meetings with col- . laborators, foreign and Indian customers, Auditors, inter-plant meetings etc.
20. During the course of examination of the Central Inland Water Transport Corporation, the Committee have come across instances of most extravagant expenditures incurred on entertainment of Government officers, officers of public undertakings, nationalised banks, other semi-Government organisations, contractors including their own contractors, officers and other guests. The Committee were shocked to learn that though this Corporation had lost about Rs. 21.43 crores during the last few years, the entertainment expenses escalated from Rs. 9000 in 1973-74 to Rs. 75,000 in 1976-77.
21. Table below shows the expenditure incurred by the Corporation on entertainment during the years 1972-73 to 1976-77:-

22. The Committee asked for full details viz., persons/parties entertained, purpose served, names of officers who were enteretained, etc. during the last three years. The Corporation, while furnishing these particulars (given in Appendix VII) inter alia stated:-
"During the last 2 years we had several new diversified activities. We had to meet various officials from many concerns of India as well as foreign countries. Elementary courtesy demands that we should extend our hospitality to our prospective customers-details officers entertained in each case are not available as there was no system of collecting such information from the senior officers of the Company."
23. It was further added that officials of the Central Government are entertained not for any commercial bargain but as a matter of courtesy and hospitality. As regards the entertainment of officials of public/sector undertakings, it was stated that "such entertainments may be regarded as reciprocal hospitality as we are also entertained when we visit other public sector undertakings."
24. It will be seen from Appendix VII that during the two years i.e. 1975-76 and 1976-77, entertainment parties were given by Chair-man-cum-Managing Director (Shri Chelliah) on 15 occasions, by the Principal Adviser (Shri Yusuf Khan) now working as Chairman-cum-Managing Director on ad hoc basis on 138 occasions and by other senior officers on over 30 occasions. These parties of 'lunches', 'dinners' and 'drinks' were given in leading Clubs and Restaurants in Çalcutta in honour of/or visits of Minister, Secretary and other officials of the controlling Ministry foreign delegations, officials of Public Sector Undertaking, non-officials Directors etc. The invitees to these parties included Central Inland Water Transport Corporation's own officials and their ladies, officials of other Public Undertakings, Nationalised Banks, Central and State Government officials etc. in Calcutta. The expenditure in a number of cases ranged between Rs. 55 and Rs. 144 per head, per occasion as per instances given below:

| Officials entertained |
| :---: |

[^4]23
2. Ministry of Transport Officials (vide Calcutta Club Bill No. dated 16-2-1976).

33 Chairman, Calcutta Port Trust and others (Vide Calcutta Club Bill No. dated 30-3-1976).
*4. Drinks to Shri S.C. Dikshit, Director, Ministry of Shipping \& Transport and others (vide Bengal Club Bill No. dated 7-2-1977).
5. Lunch \& evening drinks to Mr. P. K. Dutta, Director, Ministry of Shipping \& Transport and others (vide Bengal Club Bill No. dated 21-2-1977).

Rs. 1300 Details not available.

Rs. 1875 Total 13 persons including officers of Calcutta Port Trust (average Rs. 144/-per head).

Rs. 337 Total 6 persons (average Rs. 56/0 per head).

[^5] drinks". Therefore the statement of CIWTC is false.
25. *On the lunch party given to the then Secretary of the Ministry of Shipping and Transport (Shri M. Ramakrishnayya) in August 1975 by Chairman-cum-Managing Director (Shri Chelliah), Rs. 2931.45 were spent, vide Calcutta Club Bill No. 3190 dated 11-9-1975. Including the Secretary, there were 35 invitees listed below:-

1. Shri M. Ramakrishnayya, I.A.S., Transport Secretary, Government of India.
2. Shri M. L. Narayan Rao, 11A, Raja Basanta Roy Road, Calcutta.
3. Shri S. N. Chakravarty, Jute Commissioner, Calcutta.
4. Dr. S. K. Bhattacharya, Chief Hydraulic Engineer, CPT.
5. Shri M. M. Kusari, IAS, Transport Secretary, Govt. of W. Bengal.
6. Shri M. Yusuf Khan, MD, CIWTC.
7. Shri P. C. Mittra, Chairman, Calcutta Port Trust.
8. Capt. P. N. Batra, Deputy Director, Marine Deptt., CPT.
9. Shri G. Kaushik, Manager, IOC, Refineries, Calcutta.
10. Shri S. C. Ghosh, Branch Manager, IOC, Marketing Division, Calcutta.
11. Shri R. C. Mohan, Principal Officer, MMD.
12. Shri K. Subramanium (Veg), Director, IMET, Calcutta.
13. Shri R. N. Sen Gupta, I.A.S., Labour Secretary, Govt. of W. Bengal.
14. Shri V. Misra, PWD Secretary, Govt. of West Bengal.
15. Shri Sidney Kitson, IP, Joint Commissioner of Police.
16. Capt. C. M. Vyas, N. M. Naval Officer-in-charge Commanding Officer, INS "Netaji Subhas".
17. Major Genl. T. B. Nanda, Chief Engineer, Eastern Command.
18. Brig. PNH Chand, Sub-Area Commander, Eastern Command.
19. Shri N. Ghosh, Managing Director, Hooghly Docking.
20. Shri B. P. Poddar (Veg), Hong Kong House, Calcutta.
21. Shri S. P. Acharya, Managing Director, Shaw Wallace.
22. Maj. Genl. P. Chowdry, Shaw Wallace.
23. Shri N. M. Trivedi (Veg), Manager, Scindia Navigation Co.
24. Shri M. L. Jha, Angus Co., Calcutta (Veg).
25. Shri A. P. Verma, Chairman \& Managing Director, Balmer Lawrie.
26. Shri Sanjay Sen, General Manager, Rajabaga Dockyard.
27. Shrị P. G. Biswas, FA\&CAO, CIWTC.
28. Shri H. K. Sen, Secretary, CIWTC.
29. Shri V. R. Ramaswamy, Lionel Edwards Ltd., Calcutta.
30. Shri S. C. Roy, Chairman, Lionel Edwards.
31. Shri J. Gopal, Secretary, Bata Shoe.
32. Capt: J. K. Bose, Senior Nautical Surveyor, MMD.
33. Shri P. K. Dutta, NPC.
34. Lt. Genl. J. S. Arora, Williamson Magor.
35. Shri C. N. Penn-Antheny, Power Commissioner, Govt. of West Bengal.
36. Explaining this, Chairman-cum-Managing Director (Shri Chelliah) said:
"If the Secretary of the Ministry visits us, we throw a party in his honour. This has been the practice."
37. THE COMMITTEE ENQUIRED HOW MUCH MONEY, OUT OF A TOTAL OF RS. 2932 WAS SPENT ON ALCOHOL, THE CHAIRMAN-CUM-MANAGING DIRECTOR (SHRI CHELLIAH) FIRST SAID, "I DONT THINK ALCOHOL WAS SERVED," WHEN

## ASKED HOW MUCH DID A LUNCH USUALLY COST PER HEAD IN THE ABOVE CLUB, HE SAID:

## "IN THE DINING ROOM IT MAY BE RS. 15/- BUT WHEN IT IS ORDERED IT WILL BE ABOUT RS. 35/- (i.e. ABOUT RS. 1200/-)."

## THE REST (ABOUT RS. 1800/-), HE ADMITTED WAS SPENT ON ALCOHOL.

28. During evidence of representatives of the Corporation, the Committee enquired from the FA\&CAO (Shri Biswas) how did he allow these payments and what was the procedure in this regard, be stated:
"According to the delegation of powers, the Managing Director is the competent person to sanction it. There are some 'confidentials', they do not want to disclose (details) to the FA also".
29. When enquired whether the Chairman had been sanctioning this expenditure, he said, "Yes, Sir." Asked in how many cases did he sanction it, he said, "In six cases when the Chairman was not there. I got it sanctioned from the Chairman also."
30. When enquired how many times had he entertained other officers, he stated:-
"I took Captain/Engineers of 'Kapetan Markos' Cos. officers for lunch and the amount spent was Rs. 426.35".
31. Asked whether any entertainment allowance was allowed to the officers of the Corporation, the FA\&CAO stated:
"The entertainment allowance without production of vouchers in the case of Shri Chelliah is Rs. $500 /$ - p.m.; Shri Yusuf Khan Rs. 250/- p.m., all heads of the departments are allowed Rs. 100/- p.m....."
32. The Committee then enquired from the Principal Adviser, Shri Yusuf Khan (at present working as Chairman-cum-Managing Director on ad hoc basis) what sort of business representatives did he entertain and with what purpose, he stated:-
"These business organisations and other people visit CIWTC. these entertainments are usually done in the Club."
33. When asked why did he entertain officials of State Bank of India, ONGC, IOC and South Eastern Railway, he stated regarding S.B.I. officials that:-
"At that time, we were discussing with the Bank officials over a number of facilities about CIWTC."
34. Regarding ONGC and IOC officials he said, "this was for the facility of getting fuel oil for the barge transportation." In regard to S.E. Railway officials he said:-
"They are one of our clients. We are running a passenger ferry service for them. They came to us for some discussion. So, we took them out for lunch. There were five or six of them."
35. When asked how was it that an amount of Rs. 615 was spent on six S.E. Railway officials he stated "Each one of them may have taken one or two bottles of beer."
36. The Committee also noted that Shri Yusuf Khan entertained some officials of Labour Department, Government of India in Bengal Club and an expenditure of Rs. 1100 was incurred. Asked how many persons were there and how the amount was spent, he (Shri Yusuf Khan) stated:-
"If I remember correctly, three or four persons came from the Labour Directorate, Delhi."
37. On being pointed out that even assuming that invitees consumed only the choicest imported alcoholic drinks, the amount could not come to so much, he said "the cost of liquor is pretty steep in the Bengal Club."
38. Asked why this bill had been put into his account and not that of Shri Chelliah's, he said, "if it is Bengal Club, I am an associate Member of that Club."
39. Asked what did he do with his Entertainment Allowance of Rs. 250/- p.m., Shri Yusuf Khan stated:-
"It is for official entertainment at my residence, for which I do not have to give an account."
40. When enquired whether they had entertained anybody in the office during office hours and if so how was it accounted for, the witness stated:-
"During office hours one can get only tea and 'Pakora' etc. no liquor is brought into the office. It is just a cash payment from the Accounts Department of the Office and is charged to the Entertainment head."
41. It will be seen from the statement at Annexure $G$ that the total expenditure on various entertainments hosted by Chairman-cum-Managing Director (Shri Chelliah) alone on 15 occasions during a period of about one and half years, i.e. from August/September, 1975 to March, 1977, was Rs. 12,647.
42. The Committee called for all the vouchers pertaining to entertainment for the period 1-4-1976 to 31-3-1977. From an analysis of the vouchers supplied by the Corporation (Appendix VIII) it would be seen that while in some cases the break-up of the expenditure on wine and food is not available, in other 19 cases where this break-up is available, the percentage of expenditure on wine to the total expenditure works out to 42 .
43. On a number of occasions the Company had entertained foreign delegations (Norwegian, Dutch delegations, etc.) -e.g. expenditure incurred on a 'House Party' given by Shri Chelliah to Dutch delegation in March, 1977 was Rs. 2069.40.

There were only 3 Dutch delegates and 23 other officers were invited to the party. Asked about reasons for this, Chairman-cumManaging Director (Shri Chelliah) said:-
"We have got to invite all the people connected with the business of fishing trawlers to introduce them so that our credibility is known to them."

## 44. WHEN ASKED WHAT BUSINESS THEY HAD BEEN ABLE TO GET OUT OF THIS, HE SAID, "WE DID NOT GET ANYTHING."

45. On another occasion, i.e. on $10-5-1976$, the Chairman-cumManaging Director held a dinner in honour of Minister of State (Shrt Trivedi), in which 39 other guests were invited and the total expenditure was Rs. 1229.90.
46. The entertainment expenditure on Board meetings has on occasions been to the order of Rs. 700. Asked what business interests were intended to be served in entertaining Board members other than
influencing them, the Chairman-cum-Managing Director (Shri Chelliak) stated:-
"It is a practice followed everywhere. When we have a Board meeting, we have a lunch."

He also stated that on an average six or seven members plus four Company's officers attended the Board meetings which meant expenditure of about Rs. 70/- per head.
47. The Committee also noted that the Company spent Rs. 2000/on entertainment on the occasion of handing over ceremony of naval tanker "PURAN" built at Rajabagan Dockyard. Asked about the reasons for this, the Chairman-cum-Managing Director said:-
"It was a naval tanker costing Rs. 1 crore and odd. You cannot just ask them to come and take it. It was a handing over ceremony......"
48. Asked how did he spend his entertainment allowance of Rs. 500/- p.m., the Chairman-cum-Managing Director (Shii Chelliah) said:-
"In my capacity as the Chairman, a lot of people visit me and I have to entertain them and take them to the Club also."
49. The Committee further noted that the club expenditure incurred by Chairman-cum-Managing Director (Shri Chelliah) on private account was also included in the entertainment bills submitted by the clubs and the same was paid by the Corporation. It was stated to have been subsequently recovered from the Chairman-cumManaging Director.
50. During the evidence of representatives of the Ministry, the Committee enquired how many times they were entertained by the Company in Clubs and Restaurants, the Chief Engineer-cum-Administrator (Shri Dikshit) stated "Five or six times".
51. The Committee also enquired from the Ministry how did they explain such an expenditure on entertainment in the context of mounting losses of the Corporation and what, if any, instructions had been issued by Government in the matter, the Ministry in a written note inter alia stated as follows:-
"Some expenditure on entertainment may be necessary in the interest of maintaining good relations with customers and as a matter of normal courtesy. The Ministry of Shipping
and Transport, however, agree that CIWTC should observe austerity in the matter of entertainment expenses.

NO GUIDELINES HAVE BEEN ISSUED BY THE MINISTRY OF SHIPPING AND TRANSPORT. THE BPE, HOWEVER, VIDE O.M. NO. 2(74)/67-FI DATED 17-10-67 (COPY AT APPENDIX IX) has issued guidelines for entertainment expenditure for public enterprises to be followed by each enterprise within its framework. As per these guidelines, the Board of Directors is required to fix annual Grant entertainment and provide in the annual budget, prescribe which of the officers may operate on the entertainment grant and the limits upto which each officer can incur expenses on the entertainment of the guests of the Company. All entertainment expenses should invariably be supported by proper bills and vouchers. Expenses incurred for entertaining the guests of the Company by officers at their residences might be reimbursed on the basis of a certificate to this effect. A statement of expenditure incurred on entertainment is also required to be placed before the Board for information."
52. During the course of evidence of representatives of the Corporation, the Committee enquired what amount did they provide in the Budget estimates for entertainment, the FA\&CAO (Shri Biswas) stated:-
"In the budget provision there is no such head as Entertainment. There is a 'General Charges' head and under this there are 17 to 18 sub-heads. We make a token provision on the basis of the previous year."
53. On being enquired how much did they provide under the subhead 'Entertainment', he said, "In commercial organisations budgeting is not done so meticulously as it is done in Government" and that the amount was shown only against the head 'General Charges' and not under various sub-heads. When asked why don't they put a separate head "Entertainment" in the accounts, the Chairman-cumManaging Director (Shri Chelliah) said "It should have been done. It is our lapse."
54. Noting the colossal amount of expenditure incurred on the entertainment of the Government officers and officers of other Public Undertakings, etc. by CIWTC, the Committee was constrained to make specific recommendations to Government for elimination of extravagant expenditure. At their sitting held on 9-1-1978 the Committee made the followig recommendations which were forwarded
to the Bureau of Public Enterprises, Ministry of Finance for implementation by all public undertakings:-
"It has come to the notice of the Committee that Public Undertakings of Government of India are incurring expenditure on extravagant entertainment of Government officers, Officers of other Public Undertakings, Nationalised Banks and other semi-Government organisations. The Committee, after considering the matter in all its aspects, strongly feel that such a practice results not only in avoidable expenditure to the Public Undertakings concerned but is also against the spirit of the Conduct Rules relating to the 'fficers concerned.
The Committee accordingly recommend that all public undertakings should observe utmost austerity particularly in the entertainment of any officer belonging to the Central Government, other Public Undertakings, State Governments, Union Territories, local Self-Government, Nationalised Banks including Reserve Bank and State Bank of India or semi-Government organisations and legislators and suck expenditure should not exceed Rs. 2/- per head per occasion and there should not be more than two occasions in one day. The Committee desire that the Central Government should immediately issue strict instructions on the above lines to all concerned."
55. This Committee have decided and are observing in practice also that they would accept no free hospitality from a Central Government Public Undertaking. This Committee would appreciate if other Committees also consider to follow the above mentioned practice.
56. The Committee are concerned to note that out of 172 public undertakings which were asked to furnish information on various matters on 23rd December, 1977, as many as 72* public undertakings

[^6]have withheld information upto the 20th March, 1978 i.e., even after about three months of the calling of information. The Committee see no valid reason why the requisite information could not be collected by these public undertakings. The Committee consider that deliberate non-supply of information even after a period of three months amounts to withholding of information which is very vital for accountability of undertakings to Parliament. This may amount to a contempt of the Committee. This, in the opinion of the Committee, is reprehensible.
57. The Committee would further require that the heads of the defaulting public undertakings should be asked to explain the reasons for not furnishing the information to the Committee within the stipulated time.
58. The Committee are greatly perturbed to note that the expenditure on entertainment in the case of $\mathbf{9 2}$ public undertakings amounted to Rs. 101.15 lakhs during the three years 1974-75, 1975-76 and 1976-77.
59. It is noteworthy that the total expenditure incurred by 92 undertakings during 1974-75 amounted to Rs. 25.35 lakhs but it increased manifold during Emergency period of 1975-76 and further increased in 1976-77 to Rs. 44.02 lakhs. Thirteen undertakings, namely, Mazagon Dock Ltd., Minerals \& Metals Trading Corporation, Projects and Equipment Corporation of India Ltd., Engineering Projects (India) Ltd., Bharat Heavy Electricals Ltd., Engineers India Ltd., Jessop \& Co. Ltd., Hindustan Photo Films Manufacturing Co. Ltd., Bharat Petroleum Corporation, Rail India Technical and Economic Services Ltd., Metallurgical \& Engineering Consultants India Ltd., HMT (International), and Indian Airlines Corporation have each spent more than Rs. 1 lakh in a year on this account. In the case of one undertaking, viz., Mazagon Dock Ltd., the expenditure had gone upto Rs. 10.62 lakhs during the three years ending 1976-77 which works out to Rs. 29,500 per month or Rs. 1000/- per day. In the case of another undertaking, viz., minerals and Metals Trading Corporation, the expenditure had increased to Rs. 3.49 lakhs in $1976-77$ which also works to about Rs. 1000/- per day.
60. The Committee are constrained to observe that there has been a steep increase in the expenditure on entertainment from year to year in the case of a number of undertakings. In the case of Minerals and Metals Trading Corporation the expenditure has jumped from Rs. 1.78 lakhs in 1974-75 to Rs. 3.49 lakhs in 1976-77.

In the case of Projects and Equipment Corporation of India Ltd. the expenditure has galloped from Rs. 1.16 lakhs in 1974-75 to Rs. 3.16 lakhs in 1976-77. In the case of Engineering Projects(I) Ltd., the expenditure has increased from Rs. 0.25 lakh in 1974-75 to Rs. 2.79 lakhs in 1976-77. In the case of Hindustan Photo Films Manufacturing Company the expenditure has gone up from Rs. 0.43 lakh in 197475 to Rs. 1.60 lakhs in 1976-77. Similarly, in the case of Rail India Technicals \& Economic Services Ltd., the expenditure has gone up from Rs. 0.21 lakh in 1974-75 to Rs. 1.13 lakhs in 1976-77, which is about 55 per cent increase.
61. Even a number of Public Undertakings which are incurring heavy losses have spent lavishly on this account. For example, the Central Inland Water Transport Corporation with a cumulative loss of Rs. 2143.87 lakhs at the end of 1977 , spent Rs. 75,000 on entertainment during 1976-77, Jessop \& Co. Ltd. with a cumulative loss of Rs. 1247.47 lakhs till 1976-77 spent Rs. 97,772 on entertainment during 197677. Bharat Aluminium Co. Ltd. with a cumulative loss of Rs. 1858 lakhs at the end of 1976-77, spent Rs. 69,000 on entertainment during 1976-77. Cochin Shipyard Ltd. with a cumulative loss of Rs. 20.72 lakhs till 31-3-1977 spent Rs. 89,855 during 1975-76. Garden Reach Shipbuilders \& Engineers Ltd. with cumulative loss of Rs. 195.86 lakhs till 31-3-1977 spent Rs. 59,000 on entertainment during each of the years 1975-76 and 1976-77. Hindustan Antibiotics Ltd. with a cumulative loss of Rs. $\mathbf{8 3 5 . 5 6}$ lakhs till 31-3-1977 spent Rs. 55,502 on entertainment during 1976-77. Mining and Allied Machinery Corporation with a cumulative loss of Rs. 3516.34 lakhs as on $\mathbf{3 1 - 3 - 1 9 7 7}$ spent Rs. 67,000 in 1975-76 and Rs. 85,000 on entertainment during 1976-77.
62. The Committee are perturbed to note that the Central Inland Water Transport Corporation which has been incurring heavy losses from year to year and whose losses amounted to over Rs. 21 crores during the last few years, has been spending lavishly on entertainment. There has been a steep increase of over 700 per cent in the entertainment expenditure which was only Rs. 9,000 in 1973-74 escalated to Rs. $\mathbf{7 5 , 0 0 0}$ in 1976-77. It is a matter of great concern that in spite of the deterioration in the financial condition of the Corporation when it was difficult even to find resources to pay the employees their monthly wages, sumptuous entertainment parties of lunches and dinners were given by the top officers of the Corporation on over 183 oceasions during the last 2 years i.e., 1975-76 and 1976-77. Of these 183 occasions, the principal adviser who is now working as Chairman-cum-Managing Director on ad-hoc basis entertained on as many as 138 occasions during this period. During these entertainment parties
which were held in posh Clubs and Restaurants in Calcutta, drinks at times were freely served. On one occasion, over Rs. 2900 were spent for a lunch for entertaining the Secretary of the Ministry and other civil and military officers which totalled 35. Of this amount, about Rs. 1800 were spent on alcohol alone. In many cases the expenditure ranged between Rs. 55 and Rs. 144 per head while an ordinary lunch or dinner would cost between Rs. 15 to Rs. 20 only per head even in those leading Clubs. The Committee are surprised that most of these parties were held to entertain the visiting officers of the Ministry, brother officers from other public undertakings, Board members, including CIWTC's own officials, nationalised banks officers etc. At times even the wives of officers and contractors of the same undertaking were also invited.
63. From the instances quoted in the previous paragraphs the Committee have come to the inescapable conclusion that a number of public undertakings have been incurring extravagant and lavish expenditure on entertainment in utter disregard of the interests of the poor tax-payers. It is on record that one public undertaking had spent huge amounts on entertainment where on various occasions, drinks were freely served to entertain fellow-officers of the undertakings, officials of the Ministry, officials of the nationalised banks and semi-Government Organisations and personal guests. Extravagant expenditure in entertaining high ups by public undertakings and other Government/semi-Government agencies gives rise to avoidable adverse reaction among other subordinate employees and people in general who get demoralised by such lavish expenditure by the top executives.
64. The Committee are unable to appreciate the huge expenditure incurred on sales promotion by commercially non-competitive Public Undertakings like Indian Airlines Corporation who have got monopoly in business. The Committee are also not able to understand as to why some of the public undertakings, like Bharat Heavy Electricals Ltd., have been spending a lot on entertaining Indian customers most of whom are from sister public undertakings, in interplant meetings and on auditors. It has also come to the notice of the Committee that Members of the Board are also entertained to lunches|dinners besides the fees that they get where applicable, when Board meetings are held. The Committee are unable to appreciate why the officers of nationalised banks, other public undertakings and also Ministries/Departments are to be entertained for doing their legitimate official duties. The Committee strongly deprecate this practice which should stop forthwith. In the opinion of the Committee, such hospitality at the expense of the undertak-
ings, is a clear violation of the conduct rules of the Government officers who are also entitled to their travelling and daily allowances. The non-official Directors also receive handsome remuneration for attending Board meetings. This spending spree on their part and tendency to have a good time at public expense and to further their personal social standing are deplorable.
65. While the Committee realise that there may be some justification for entertainment expenditure especially in the case of trading organisations, they cannot too strongly stress the need for observing utmost economy on such expenditure. The Committee have already recommended a ceiling of Rs. 2/- per head per occasion on such expenditure.
66. The Committee further recommend that the heads of the undertakings as also the Government Director on the Board of the Undertakings should critically review the entertainment expenditure incurred during the preceding three years and see how far such expenditure was justified. If the review reveals that unwarranted expenditure was incurred by any officials of the undertaking, responsibility therefor should be fixed and such expenditure recovered from the erring officials.
67. The Committee would urge that each undertaking should lay down strict guidelines for regulating the expenditure on entertainment on the various occasions so as to keep it to the minimum, keeping in view their earnings and the morale of the subordinates and of the people in general. The Board should also ensure that these guidelines are rigidly followed. A strict watch over this expenditure should be kept and periodical review should be made at the Board level. The Heads of the respective public undertakings should be held responsible for non-compliance of the guidelines.
68. The Bureau of Public Enterprise should also review the position in regard to this and lay down firm guidelines for fixing a ceiling on lunches and dinners and also lay down the criteria as to who should be entertained. They should also ensure that the guidelines issued in this regard are followed by all undertakings in letter and spirit.
69. The Committee further require that expenditure on entertainment should always be clearly reflected in the annual reports of the undertakings.
70. The Committee understand that some of the top officials of the undertakings are also allowed sumptuary allowance/entertainment allowance to entertain guests at their residences. The Com-
mittee recommend that Government/Bureau of Public Enterprises should review the need of such an allowance and wherever found necessary, lay down definite guidelines for the utilisation of that money by the officials concerned.
71. The Committee cannot but observe that Public Sector would never succeed if it is left in the hands of disinterested, unscrupulous, inconsiderate mercenaries. Unless there is a true sense of involvement and determination to produce the desired results the condition of Public Sector is bound to be what it is today in many cases. It is unfortunate that because of certain unscrupulous Managers of Public Undertakings, huge losses occur to the Public Sector Undertakings which are ultimately borne by the general public who have to contribute their mite by way of payment of taxes direct and indirect.
72. The Committee have decided and are observing in practice also that they would accept no free hospitality frem a Central Government Public Undertaking.

This Committee would appreciate if other Committees diso consider to follow the above-mentioned practice.

New Delht;
April 1, 1978.
Chaitra 11, 1900 (Saka).

JYOTIRMOY BOSU,
Chairman,
Committee on Public Undertakings.

## APPENDIX I

(Vide para 1 of Report)

List of points on which information was called for from all the

## Public Undertakings

(Information sought is on annual basis for three years i.e. 1974-75, 1975-76 \& 1976-77).

1. The location of the Head Office and Units, if any.
2. The dates on which the undertaking was set up, commenced production/business. Was it according to schedule? Please indicate subsequent variations in the schedule.
3. Authorised and paid-up capital.
4. Names and addresses of Chairman/Managing Directors/ Directors indicating whether full-time or part-time with period during which they remained in office, the manner in which they were selected, terms and conditions of their appointment, their monthly salary|Commission|emoluments|remuneration and other amounts, if any, drawn and also annual expenditure incurred in providing perks to them.
5. The names and addresses of the Board of Directors who were/ are connected with private sector undertakings as Chairman/ Managing Directors/executive drawing more than Rs. 1500/- per month and also the names and addresses of such private sector undertakings.
6. Loan/Advances/Interest/Compensation:
(a) Break up of yearly loans, if any, obtained by the Undertaking (with names of creditors), interest paid to them, waiver of such loans/interests, obtained from creditors including Government/Banks/Public Financial Institutions etc.
(b) Break-up of interest (with rates) paid to each private party (with names/and addresses) e.g., on loans obtained or interest liability incurred due to breach of contractual obligations etc.
(c) Break-up of advances;credit given to private parties annually with their names and addresses, rate of interest, annual recoveries made, names of defaulters, credit and interest waived if any, directly or indirectly by not depositing the cheques received for realisation within a few days period party-wise.
(d) Yearly break-up of expenditure incurred by way of legal fees to advocates|legal attorneys (please give their names and addresses).
(e) Break-up of compensation, if ery paid to, and the amount of claim foregone in favour of each private party (with name and address) indicating whether the amounts were paid or foregone as a result of Court decisions/Arbitrator's award/or private negotiations.
7. Guest Houses:
(a) Place of location of each Guest House maintained by the Undertaking and the covered area thereof.
(b) If the Guest House is owned by the Undertaking, the total capital cost with break-up of money spent in purchase acquisition of land (if land purchased) from private party, the name and address of the party and the year of purchase, construction and finishing (hard and soft furnishing, air-conditioning|central heating) of the building.
(c) Break-up of annual expenditure incurred on the maintenance of each guest house and officers clubs break-up e.g., expenditure on Civil Works, hard and soft furnishing, air conditioning, Central heating, Swimming pools, if any, soft furnishings, electricity, personnel employed for upkeep of the Guest House, cars and other transport vehicles.
(d) If the guest house building has been taken on rent, the name and address of the owner of the building and also whether the owner was related to any Minister|Politician| official (give details) floor area, the dates of agreement and occupation, the advance rent paid, the amount of rent, Municipal and other taxes, electricity and water charges paid annually, the expenditure, if any, incurred on civil works and furnishings-soft and hard-air-conditioning, central heating, if any, the manner in which the rent was negotiated and what efforts if any, were made to secure

Government built accommodation for the purpose and the period for which hired.
(e) The justification for having a separate Guest House in each case.

## 8. Head Office

(a) Location of the head office building, the covered area thereof and number of Class I, II, III personnel working in the same area and the date of occupation.
(b) If the building is owned by the Undertaking, the total capital cost with break-up of money spent in purchase acquisition of land (if land purchased from private party, the name and address of the party and the year of purchase), construction and furnishing (hard and soft airconditioning|central heating) of the building.
(c) Break-up of the annual expenditure incurred on the maintenance of Head Office buildings e.g., evpenditure on civil works, hard and soft furnishings, electricity, air-conditioning|central heating, horticulture and personnel employed for its upkeep.
(d) If the building|s is|are on hire, the name and address of the owner of the building|s, nd also whether the owner was related to any Minister|Politician|official (give details), the date on which hired, the advance rent paid, the amount of annual rent paid, the expenditure, if any, incurred on civil works and furnishing-soft and hard; the manner in which the rent was negotiated and what efforts, if any, were made to secure Government built accommodation.
(e) Expenditure on HeadOffice establishment-officers and others to be shown separately.
9. Rent paid for residence of Chairman|Managing Directors etc.
(a) Expenditure on rent for the residence of Chairman and Managing Director with addresses, floor area occupied by each.
(b) Such expenditure for other Directors and Executives drawing more than Rs. 2000 p.m.
10. Rent for godowns|ware-houses
(a) Monthly rent paid to private parties with their addresses and the area rented. Amount of advance, if any, given to
the owner, date on which the advance was given and the effective date from which warehouse was taken on rent.
(b) Rent paid to Warehousing Corporation and other public institutions.
11. Expenditure on Travels by Directors other Executives:
(a) Capital cost of Aircrafts, vehicles (show passenger carrying and goods carrying separately) and other vehicles for travel.
(b) Break-up of maintenance cost of aircraft and vehiclesrepairs, fuel, depreciation etc., in respect of vehicles used for transport of passengers maintained at the head office and units of the Undertaking at its Guest House, Clubs and at work site and liaison offices in cities, like Delhi, Bombay, Calcutta, Hyderabad, Bangalore, etc.
(c) The expenditure incurred on hiring of Taxis|and cars in the cities and elsewhere.
(d) Expenditure on air travel (internal and Foreign-separate).
12. Details of Foreign Travels undertaken by the Chairman/Managing Directors and Officers drawing more than Rs. 1800 per month, expenditure incurred on such travel giving:
(a) Period of travel (with dates).
(b) Places in foreign countries visited.
(c) Purpose of foreign travel.
(d) Whether travelled with Ministers|officials of the Ministry or separately for the purpose and in connection with the working of the Undertaking (give details).
(e) While abroad any hospitality availed of or other benefit from any foreign company/Corporation/financial or commercial institution/or Government availed of.
(f) Total expenditure incurred individually.
(g) Total Foreign Exchange sanctioned for such travel and the amount actually spent.
13. Entertainment expenditure at Head Office:
(a) Liaison Work
(b) Hospitality
(c) Expenditure on hotel/clubs/entertainment bills.
14. Expenditure on Docorations
(a) Expenditure on decoratnig office building, interior decoration and other items.
(b) Expenditure on interior decoration at/residence of Chairman/Managing Director/Directors/other executives.
15. Expenditure on Advertisements/donations:
(a) Advertisement and publicity charges paid to:
(i) Private parties with details (viz. names and addresses of parties and the total amount paid to each party).
(ii) Directorate of Audio-visual Publicity.
(iii) AIR/T.V.
(b) Expenditure on produtcion of pamphlets and brochures and other advertising materials.
(c) Donations and subscriptions for charity (particulars of parties and amounts paid to be given).

## 16. Produtcion

(a) Total licensed capacity of the Undertakings in respect of various products manufactured by it.
(b) Installed capacity.
(c) Actual production. If there is shortfall or excess as: compared to licensed capacity and installed capacity.
(d) Value of production|turnover:
(e) Profit/loss and its percentage prior to payment of tax and after payment of tax (i) to assets and (ii) to sales.
(f) (i) Total excise duty paid annually.
(ii) Total income tax paid annually.
(g) Has any speical exemption or relief been given to the Undertaking by Central Government or State Government in respect of Customs/Central Excise/Sales Tax/ other Taxes relating to production, sale or profits? If so, what is the total amount of relief availed of year-wise?
(h) If the Undertaking has been incurring losses what is the cumulative loss at the end of the accounting period 1878 ? What is the proportion of this loss to the capital?
(i) Total outstandings due to the Undertaking.
(j) Total outstandings under dispute. Also give names and addresses of parties owing more than Rs. 10,000 and since when.
17. (a) What is the total emoluments and wage bill during the past four years in respect of all the divisions of the undertaking? Please give a break-up in regard to the following categories:
(i) Persons drawing in total, more than Rs. 3000/-
(ii) Persons drawing, in total, between Rs. 1800 and Rs. 3000/-
(iii) Persons drawing in total, between Rs. 700 and Rs. 1800/-.
(iv) Persons drawing in total, between Rs. 300 and Rs. 700/-.
(v) Persons drawing, in total, below Rs. 300/.

## APPENDIX II

## (Vide Para 2 of Report)

## Particulars of 72 Public Undertakings which have not furnished the requisite information till 20-3-1978.

1. Air India
2. Air India Charters Ltd.
3. Andaman \& Nicobar Islands Forest \& Plantation Development Corporation.
4. Banana \& Fruit Development Corporation Ltd.
5. Bharat Coking Coal Ltd.
6. Bharat Earth Movers Ltd.
7. Bharat Electronics Ltd.
8. Bokaro Ispath Ltd.
9. Bridge \& Roof Co. (I) Ltd.
10. Central Coal Fields Ltd.
11. Central Cottage Industries Corpn. of India Ltd.
12. Central Fisheries Corporation Ltd.
13. Central Warehousing Corporation Ltd.
14. Central Road Transport Corporation.
15. Coal India Ltd.
16. Cotton Corporation of India Ltd.
*17. Damodar Valley Corporation
17. Eastern Coalfields Ltd.
18. Fertilizers \& Chemicals (I) Ltd.
19. Fertilizer Corporation of India Ltd.
20. Film Finance Corporation Ltd.
21. Food Corporation of India.
22. Goa Shipyard Ltd.
23. Greshan \& Craven of India Ltd.
24. Handicrafts \& Handloom Export Corporation of India Ltd.
25. Heavy Engineering Corporation Ltd.
26. Hindustan Copper Ltd.

[^7]28. Hindustan Paper Corporation Ltd.
29. Hindustan Petroleum Corporation Ltd.
30. Hindustan Steel Ltd.
31. Hindustan Steel Works Construction Ltd.
32. Hindustan Zinc Ltd.
33. India Tourism Development Corporation Ltd.
34. Hotel Corporation of India Ltd.
35. Indian Drugs \& Pharmaceuticals Ltd.
36. Indian Iron \& Steel Co. Ltd.
37. Indian Oil Blending Company Ltd.
38. Indian Oil Corporation Ltd.
39. Indian Petro-Chemicals Corporation.
40. Indian Telephone Industries Ltd.
41. Indo-Burma Petroleum Corporation Ltd
42. Lubrizol India Ltd.
43. Mandya National Paper Mills Ltd.
44. Manganese Ore India Ltd.
45. Mica Trading Corporation of India Ltd.
46. Modern Bakeries (I) Ltd.
47. Nagaland Paper \& Pulp Mills Ltd.
48. National Mineral Development Corporation Ltd.
49. National Newsprint and Paper Mills Ltd.
50. National Projects Construction Corporation Ltd.
51. National Seeds Corporation Ltd.
52. National Textile Corporation.
53. National Textile Corporation, (Andhra Pradesh, Karnataka, Kerala, Mahe) Ltd.
54. National Textile Corporation (Delhi, Punjab \& Rajasthan) Ltd.
55. National Textile Corporation (Mharashtra North) Ltd.
56. National Textile Corporaton (South Maharashtra) Ltd.
57. National Textile Corporation (Tamil Nadu \& Pondicherry) Ltd.
58. National Textile Corporation (Uttar Pradesh) Ltd.
59. National Textile Corporation (West Bengal, Bihar, Assam and Orissa) Ltd.
60. North Eastern Handicrafts and Handloom Development Corporation.
61. Neyveli Lignite Corporation Ltd.
62. Oil \& National Gas Commission
63. Pyrites, Phosphates \& Chemicals Ltd.
64. SAIL International Ltd.
65. Shipping Corporation of India Ltd.
66. State Trading Corporation (India) Ltd.
67. Steel Authority of India Ltd.
68. Tannery \& Footwear Corporation of India Ltd.
69. Tungabhadra Steel Products Ltd.
70. *Agricultural Refinance \& Development Corporation.
71. *Industrial Development Bank of India.
72. *Industrial Finance Corporation.

- At the time of factual verification the Bureau of Public Enterprises has stated that the following four Public Enterprisea are not within the purview of the Bureau of Public Enterprisea and hence the question of obtaining information from them did not arise:-
(1) Damodar Valley Corporation.
(2) Agricultural Refinance and Development Corporation.
(3) Industrial Development Bank of India.
(4) Induatrial Fianace Corporation.

As the Bureau of Public Enterprises is responsible for coordination and collection of Information from all the Public Undertakings within the purview of the Committee on Public Undertalings vide Para 4 of Introduction to the Annual Report on the working of Industrial and Commercial Undertakings of the Central Government 1976-77, Vol. I (brought out by the Bureau of Public Enterprises) and as these four enterprises fall within the purview of the Commituee on Public Undertakings vide 4th Schedule-Pt. I of the Rules of Procedure and Conduct of Buainess in Lok Sabha, the non-obtaining of information from these four public undertakinge is a serious lapse on the part of Burcau of Public Enterprises.
Apprndxyim
(Vide para 8-oo Report)
Dotails of Expenditure on Entertainnent/Hospitality etc. incurred by indioidual Undertakings during three Years 1974-75, 1975-76 and 1976-77

| Sl. Name of Underraking | 1974-75 |  | 1975-76 |  | $1976-77$ |  | $\begin{aligned} & \text { Cumulative } \\ & \text { s)(Rs. in lakhas) } \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} \text { Expenditure } \\ \text { on minmere. } \\ \text { tainent } \\ \text { (Ra.) } \end{gathered}$ | ${ }_{\text {(Rs. in }}^{\text {Likiks }}$ | $\begin{aligned} & \text { Expenditure } \\ & \text { ) on Enter- } \\ & \text { tainment } \\ & \text { (Rs.) } \end{aligned}$ | (Re. in | $\begin{aligned} & \text { Expendiurerere } \\ & \text { onionement } \\ & \text { (Rs. } \end{aligned}$ | Rs, in Lashas |  |
| 1. Mazagon Dock Ld., Bombay | 4,40,000 | x | 3,23,000 | x | 2,99,000 | x | x |
| 2. Minerala \& Metals Trading Corporation of India, | 1,78,500 | x | 1,70,600 | x | 3,4,700 | x | x |
| 3. Projects \& Equipment Corporation of India Lid. | 1,6,6,65 | x | 1,44,480 | x | 3,25,872 | x | x |
| 4. Enginecting Projects (India) Lda, New Delhi | 55,000 | x | 1,04,000 | x | 2,79,000 | x | x |
| 5. Bharat Heary Electicial Latd., New Ddhi | 82,000 | x | 1,77,000 | x | 1,65,0 | x | x |
| 6. Enginecring India Ldd, , New Delhi | 82,000 | x | 1,16000 | x | 1,7,000 | x | x |
| 7. Jatop \& Co Lta., Calcuta | 1,66,103 | 82.46 | 93,002 | ${ }^{11} \cdot 69$ | 97,772 | 64.58 | (ason ${ }^{12473}$ |
| 8. Hindutan Photo Filme Mfr. Co. Ltd., Ootracamund. | 43,000 | x | 1,03,000 | x | ,60,000 | x | x |
| 9. Bharat Petroleum Corporation Led., Bombay | x | x | x | x | 1,93,000 | x | x |
| 10. Rail Kuda Technical \& Bonoomic Services Lud, | 20,960 | x | 33,902 | x | i, 12,906 | x | x |













| $\begin{array}{r} \text { SI. } \\ \text { No. } \end{array}$ | . Name of Undertaking | 1974-75 |  | 1975-76 |  | 1976-77 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Expenditur on Entertainment (Rs.) | $\begin{aligned} & \text { (Rs, in lakhs) }) \end{aligned}$ | Expenditure on Entertainment (Rs.) | $\begin{aligned} & \text { e Loss } \\ & \text { (Rs. in lakhs ) } \end{aligned}$ | Expenditure on Entertainment (Rs.) | $\begin{gathered} \text { Loss } \\ \text { Loss } \\ \text { (Rs. in lakhs) (Rs, in lakhs }) \end{gathered}$ |
|  | Hindustan Salts Ltd., Jaipurs . . . | 8,645 | X | 12,232 | X | 5,238 | X X |
|  | National Small Industries Corpn. Ltd.g New Delhi | 10,000 | X | 9,000 | X | 12,000 | $\text { X } \quad \begin{gathered} 455^{\circ} 53 \\ \text { (as on } \\ 1-3-77) \end{gathered}$ |
|  | Bolani Ores Ltd., Calcutta . . | 11,516 | 48-22 | 1 1,566 | X, | 5,151 |  |
|  | State Farms Corporation Ltd., New Delhi: . . | 8,000 | $17 \cdot 81$ | 6,000 | 116.30 | 11,000 | 75.14 X |
|  | Hindustan Teleprinters Ltd., Madras: . . | 4,000 | X | 7,000 | X | 11,000 | $\mathbf{X}$ X |
|  | Metal Scrap Trading Corporation Ltd., Calcutta . | 2,190 | X | 9,210 | X | 10,990 | $\mathbf{X}$ X |
|  | Bharat Opthalmic Glass Lid., Durgapur: | 10,308 | 121'74 | 7,503 | 46,000 | 7,356 | $\begin{array}{r} 686 \cdot 00 \quad \text { (as on } 31-3 \cdot 76 \text { 1 } \end{array}$ |
|  | Braithwaite \& Co. Ltd., Calcutta; | X | X | X | X | 9,864 | $45^{\circ} \text { (as on } \begin{array}{r} 45 \cdot 00 \\ \\ \hline 1-3-77 \text { ) } \end{array}$ |
|  | Hindustan Latex Ltd., Trivandrum . . | 6,644 | X | 8,205 | X | 8,916 | $\mathbf{X} \quad \mathbf{X}$ |
|  | Tea Trading Corporation of India Ltd., Calcutta | 3,645 | X | 8,156 | $\mathbf{X}$ | 3,711 | $\mathbf{X} \quad \mathbf{X}$ |
|  | National Instruments Ltd., Calcutta | 7,549 | X | 7,775 | X | 7,896 |  |
|  | Indian Dairy Corpn. Baroda: . . . | 7,634 | X | 7:773 | X | 7,145 | $\mathbf{X} \quad \mathbf{X}$ |
|  | Housing \& Urban Development Corporation Ltd., New Delhi | 4,131 | X | 4,718 | X | 7,615 | $\mathbf{X}$ X |








APPENDIS IV

$$
\text { (Vide para } 15 \text { of Report) }
$$

| $\begin{aligned} & \mathrm{sl} . \\ & \mathrm{No} . \end{aligned}$ | Name of Undertaking | 1974-75 |  | 1975-76 |  | 1976-77 |  | Cumulative loss' (Rs. if 'lakhs) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Expenditure on Entertainment (Rs.) | Loss (Rs. in lakhs) | Expenditure on Entertainment (Rs.) | Loss (Rs. in lakhs) | Expenditure on Entertainment (Rs.) | $\begin{aligned} & \text { Loss } \\ & \begin{array}{c} \text { Rs. in } \\ \text { lakhs) } \end{array} \end{aligned}$ |  |
| 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 |
| 1 | Mazagon Dock Ltd. Bombay | 4,40,000 | x | 3,23,000 | X | 2,99,000 | X | X |
| 2 | Minerals \& Metals Trading Corporation of India New Delhi | 1,78,500 | X | 1,70,600 | X | 3,48,700 | X | X |
| 3 | Projects \& Equipments Corpn. of India Ltd. New Delhi. | 1,16,615 | X | 1,44,480 | X | 3,15,872 | X | $\mathbf{X}$ |
| 4 | Engineering Projects (I) Ltd., New Delhi.. | 25,000 | X | 1,04,000 | X | 2,79,000 | X | X |
| 5 | Bharat Heavy Electricals Ltd., New Delhi. | 82,000 | X | 1,77,000 | X | 1,65,000 | X | X |
| 6 | Engineers Tndia Ltd., New Delhi. | 82,000 | X | 1,16,000 | X | 1,71,000 | X | X |
| 7 | Jessop \& Co. Ltd., Calcutta $x$ x $x$ | 1,66,103 | 82.46 | 93,802 | 11.69 | 97,772 | 64.58 | $\begin{gathered} 1247.74 \\ (\text { as an } \\ 31-3-77) \end{gathered}$ |
| 8 | Hindustan Photo Films Mfg. Co. Ltd. Ootacamund. | 43,000 | X | 1,03,000 | X | :1,60,000 | X | X |
| 9 | Bharat Petroleum Corporation Ltd., Bombay | X | X | X | x | 1,3,3,000 | x | $x$ |


| 12 | 3 | 4 | 5 | 6 | 7 | 8 | 9 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 10 Rail India Technical \& Economics Services Ltd. | 20.950 | X | 33,902 | x | 1,12,906 | X | $\mathbf{x}$ |
| 11 Metlasargical Engineering Consultant (India) Ltd. (Ranchi.) | 42,000 | X | 1,12,000 | X | 94,000 | X | X |
| 12 H.M.'T. (International) Ltd., Bangalore. | X | X | 1,04,839 | X | 94,519 | x | X |
| 13 Indian Airlines, New Dehhi. | 1,02,000 | X | 52,000 | X | 68,000 | X | $\begin{gathered} 96.87 \\ \text { ( as on } \\ \left.3^{1}-3-77\right) \end{gathered}$ |
| 14 Gochin Shipyard Ltd., Cochin | 36,583 | X | 89,855 | 6.70 | 68,911 | X | $\begin{gathered} 14.02 \\ (\text { as on } \\ 31-3-77) \end{gathered}$ |
| $15 \underset{\text { Durgapur }}{\text { Mining \& Allied Machinery Corporation }}$ Lid. | 55,000 | X | 67,000 | X | 85,000 | X | $\begin{aligned} & 3516.34 \\ & (\text { as on on } \\ & 31-3-77) \end{aligned}$ |
| 16 Rural Electrificatian Corporation Ltd., New Delhi. | 46,237 | $\mathbf{x}$ | 58,685 | X | 82,432 | x | x |
| 17 National Industrial Development Carporation ; New Delhi.: | 18,540 | $\mathbf{X}$ | 87,498 | X | 15,472 | X | X |
| 18 Gentral Inland Water Transport Corporation, Calcutta | 21,000 | 272.90 | 67,000 | 398. 29 | 75,000 | 447.29 | $\begin{aligned} & 2143-87 \\ & (\text { as an } \\ & 31-3.77) \end{aligned}$ |
| 19 General Insurance Corporation, Bombay . | 55,955 | X | 63,272 | x | 72,574 | x | X |
| 20 Electronia Trade and Technology Development Corporation Ltd., New Delbi. | 6,000 | x | 28,000 | X | 72000 | X | X |


|  | Madras Pertilizer Litd., Mnders. | 98,951 | ■ ${ }^{\text {P }}$ | 70,963 | x | 21,93s |  | * |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 22 | Bharat Aluminium Co. Ltd. New Delhi. | 8,000 | 655.00 | 21,000 | 482.00 | 69,000 | 361.00 | $\begin{gathered} \left.188{ }^{188} \begin{array}{c} \text { (as } \\ 31-3-77) \end{array}\right) \end{gathered}$ |
| 23 | Hindustan Machines Tools Ltd. Bangalore | 65,000 | x | 49,000 | X | 58,000 | $\mathbf{x}$ | x |
| 24 | Kudrumukh Iron Ore Co.Ltd., Bangalore | x | x | X | x | $59,33^{\text {r }}$ | x | x |
| 25 | Garden Reach Shipbuilders and Engineers Ltd., Calcutta | 35,000 | x | 59,000 | x | 59,000 | $\mathbf{x}$ | $\begin{gathered} 199.86 \\ \text { cas on } \\ 31-3-77, \end{gathered}$ |
| 26 | Indian Rare Earths Ltd. Bombay | 44,000 | $\mathbf{x}$ | 40,000 | x | 66,000 | x | $\mathbf{x}$ |
| ${ }^{97}$ | Hindustan Antibiotics Ltd., Pimpri Poona ; | 33,571 | ${ }^{2} 88.88$ | 27,832 | 291.52 | 55,502 | 54.27 | $\begin{gathered} 835 \cdot 56 \\ (\text { as } 50 \\ 31-3 \cdot 77) \end{gathered}$ |
| 98 | Hindustan Organic Chemicals Ltd., Rasayani, Kalaba. | 22,076 | x | 37,042 | x | 50,337 | x | x |
| 29 | The New India Assurance Co., Ltd., Bombay. | 38,106 | x | 36,146 | $\mathbf{x}$ | 45,362 | x | x |
| so | State Chemicals and Pharmaceutical Ltd., New Delhi. . | x | $\mathbf{x}$ | x | x | 44,515 | x | X |
| 31 | Electronics Corporation of India Ldd. | 44,000 | x | 35,000 | x | 41,997 | x | x |
| $3^{2}$ | Water \& Power Division Consultancy Service (I) Ltd. New Delhi. | 5,774 | x | 11,258 | x | 41,997 | $\mathbf{x}$ | $\mathbf{x}$ |
| 33 | International Airports Authority of India Ltd. New Delbi. . | 16,843 | x | 24,739 | x | 40,356 | x | x |



|  | Moghul Line Ltd., Bombay. |  | 27,442 | X | 26,414 | 249•32 | 24,047 | 370'00 | X |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 49 | Western Coal Fields Ltd., Nagpur |  | 14,093 | $4^{14} 00$ | 27,278 | 802.00 | 21,474 | $248 \cdot 00$ | X |
| 50 | Bharat Pumps and Compressors Ltd., Naini Allahabad. | - | 22,000 | 62. 50 | 22,000 | 45*57 | 27,000 | 120•97 | $\begin{gathered} 143 \cdot 22 \\ (\text { As on } \\ 31-3-76) \end{gathered}$ |
| 51 | Triveni Structurals Ltd., Nani Allahabad. |  | 11,946 | 52.63 | 14,328 | X | 26,787 | X | $\begin{aligned} & \begin{array}{l} 318 \cdot 87 \\ (\text { As on } \\ 31-3-77) \end{array} \end{aligned}$ |
| 52 | Delhi Transport Corporation, New Delhi. |  | 12,000 | 1097 39 | 18,000 | 1242•99 | 26,000 | 1040'04 | $\begin{aligned} & 6224 \cdot 45 \\ & \text { (As on } \\ & 31-3-77 \text { ) } \end{aligned}$ |
| 53 | Export Gredit and Gurantee Corporation Bombay | Ltd., | 18,121 | - | 25,339 | . | 15.510 | . | $\cdots$ |
| 54 | Biecco Lawrie Ltd., Calcutta. . |  | 13,859 | 32.49 | 22,631 | 14.18 | $17 \cdot 467$ | $37 \cdot 84$ | $\begin{gathered} 100 \cdot 69 \\ \text { s on } 31-3-77) \end{gathered}$ |
| 55 | National Fertilizers Ltd., New Delhi. |  | 8,000 | - | 12,000 | - | 22,000 | - | - |
| 56 | National Building Construction Corporation New Delhi. |  | 13,834 | - | 888 |  | 21,900 |  | $3 \text { on } \begin{gathered} 106 \cdot 34 \\ 31-3-77) \end{gathered}$ |
|  | Total Rs. |  | 23,79,232 |  | 31,40,907 |  | 42,24,688 |  |  |

APPENDIX $\mathbf{v}$
(Vide para ${ }^{16}{ }_{\mathbf{A}}$ of Report)

| $\begin{aligned} & \text { Sl. } \\ & \text { No. } \end{aligned}$ | Name of Undertaking | 1974-75 |  | 1975-76 |  | 1976-77 |  | $\begin{aligned} & \text { Cumulative } \\ & \text { Loss } \\ & \text { (Rs. in lakhs) } \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | $\begin{gathered} \text { Expenditure } \\ \text { on } \\ \text { ont } \\ \text { Entainment } \\ \text { (Rs.) } \end{gathered}$ |  | Expenditure on Entertainment (Rs.) | Loss <br> (Rs. in lakhs.) | Expenditure on <br> Entertainment (Rs.) | Loss Rs. in lakhs |  |
| 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 |
|  | Bangaigon Refinery \& Petro-Chemicals Ltd., New Delhi. | 3,149 | . | 7,935 | . | 17,085 | .. | .. |
| 2 | Central Electronics Ltd., New Delhi. | 3,947 | $7 \cdot 28$ | 8,420 | 12.75 | 16,638 | $35 \cdot 21$ | $\text { (As on } \begin{gathered} 20 \cdot 03 \\ 31-3-76) \end{gathered}$ |
| 3 | Praga Tools Ltd., Secunderabad. | 10,000 | $17 \cdot 33$ | 15,000 |  | 16,000 |  | $\text { (As on } \begin{gathered} 378 \cdot 81 \\ 31-3-77 \text { ) } \end{gathered}$ |
|  | Central Mine Planning and Design Institute Ltd., Ranchi. |  |  | 15,848 |  | 12,475 | -• | .. |
|  | National Thermal Power Corporation Ltd., New Delhi. |  | .. |  |  | 16,135 | .. | .. |
| 6 | Scooters India Ltd., Lucknow | 15,000 | 106. 92 | 13,000 | $327 \cdot 63$ | 7,000 | $266 \cdot 05$ | $638 \cdot 22$ |


|  |  | Dio＇6L＇s |  |  |  | zとG「も6 | －TVIOL |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| －• | $\cdots$ | 066＇01 |  | OIZ＇6」 | －• | 06I＇z |  | GI |
| － | ． | 000＇ 11 | － | 000＇4］${ }^{\text {² }}$ | ．． | 000‘＊ |  | ¢ |
| $\cdots$ | －1／5L | 000＇ 11 | 0\＆．91I | 000＇9 | 18.41 | 000‘8 |  | EI |
| $\begin{aligned} & (L L-\varepsilon-1 \varepsilon \text { uo sV) } \\ & 8 z \cdot 801 \end{aligned}$ | $\begin{aligned} & (L L-G L 61) \\ & 60 . \angle \hbar \end{aligned}$ | ${ }_{1 S} \mathrm{I}^{\prime} \mathrm{G}$ | X | $99^{\text {C }} 11$ | $z z \cdot 8{ }^{\text {b }}$ | 919＇II |  | EI |
| $\begin{aligned} & (L L-\varepsilon-1 \varepsilon \text { uo sV) } \\ & z G . G G \boldsymbol{F} \end{aligned}$ | ． | $000{ }^{\prime} \mathrm{z} 1$ |  | 000＇6 |  | 000＇01 | －！ <br>  | 11 |
| $\cdots$ | $\cdots$ | 8 8®＇G |  | zEz＇zI |  | Sł9＇8 |  | OI |
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| $\cdots$ |  | 000＇$\varepsilon_{1}$ |  | 000＇01 |  | 000＇8 |  | 8 |
| $\begin{aligned} & (L L-\varepsilon-1 \varepsilon \text { uo se) } \\ & 6 z . \forall L G \end{aligned}$ | 88.111 | zoe＇ti | 08．9Lz | Gog＇ti | L9．981 | GLo＇£ |  | $L$ |

APPENDEX VI
(Vide para 17 of the Report)
Underiakings in whose case Annual Entertainment expenditure was upto Rs. 10,oos in 1974-75, 1975-76, and 1976.77.

| $\begin{gathered} \text { Sl. } \\ \text { No. } \end{gathered}$ | Name of undertaking | 1974-75 |  | 1975-76 |  | 1976-77 |  | Cumulative Loss(Rs. in lakhs) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | Expenditure on Entertainment (Rs.) | $\begin{aligned} & \text { Loss } \\ & \text { (Rs. in } \\ & \text { lakhs) } \end{aligned}$ | Expenditure on Entertainment (Rs.) | $e_{\text {(Rs. in lakhs) }}^{\text {Loss }}$ | Expenditure on Entertainment (Rs.) | Loss (Rs. in lakhs) |  |
| 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 |
| 1 | Bharat Opthalmic Glass C Ltd., Durgapur . | 10,398 | 121. 74 | 7,503 | 46. 00 | 7,356 | 78.00 | $\begin{aligned} & 656.41 \text { (as } \\ & \text { on } 31-2-76) \end{aligned}$ |
| 2 | Braithwaite \& Co. Ltd., Calcutta . . | . | $\cdots$ | $\cdots$ |  | 9,864 | 45*00 | . |
| 3 | Hindustan Latex Ltd., Trivandrum . . | 6,664 | . | 8,205 |  | 8,916 | .. | .. |
| 4 | Tea Trading Corporation of India Ltd., Calcutta | 3,645 | $\cdots$ | 8,156 | . | 3,711 | .- |  |
| 5 | National Instruments Ltd., Calcutta | 7,549 |  | 7,755 |  | 7,896 | 39•97 | $\begin{gathered} 285 \cdot 07 \text { (as } \\ \text { on } 31-3-777 \end{gathered}$ |
| 6 | Indian Dairy Corpn. Baroda . . . . | 7,634 |  | 7,773 |  | 7,145 |  |  |
| 7 | Housing \& Urban Development Corporation Ltd., New Delhi. | 4,131 |  | 4,718 |  | ${ }_{7,615}$ |  | .. |
| 8 | Mishra Dhatu Nigam Ltd., Hyderabad | 3,000 | . | 7,000 | .. | 3,000 | . |  |
| 9 | Bharat Gold Mines Ltd., Goggun Karnataka | 6,294 | 178.53 | 6,730 | $249 \cdot 82$ | 5,163 | 123.94 | $\begin{aligned} & 767 \cdot 25 \text { (as } \\ & \text { on } 31-3-77 \text { ) } \end{aligned}$ |






to India Firebricks \& Insulation Co. Ltd., Hazaribagh
II Artificial Limbs Mfg. Co. Lt., Kanpur . .
12 Rehabilitation Industries Corporation Ltd., Calcutta
13 Burn Standard Co. Ltd., Calcutta: . . .
14 National Textiles Corporation Ltd., (Madhya Mra15 Bharat Leather Corporation Ltd., Agra
16 Indian Motion Picture Export Corporation Ltd.,
17 National Research Development Corporation of
National Research Development Corporation of
India, New Delhi.
18 Dredging Corporation of India Ltd., New Delhi . 19 Hindustan Shipyard Ltd., Visakhapatnam • 20 Computer Maintenance Corporation Ltd., Bombay 21 India Road Construction Corporation Ltd., New

10. Shri S. C. Ghosh, Branch Manager, IOC,
Marketing Division, Calcutta.
11. Shri R.C. Mohan Principal Officer, MMD. 12. Shri K. Subramanium (Veg). Director, DMET.
13. Shri B. N. Sengupta, IAS. Labour Secretary, 14. Shri V. Misra, PWD Secretary, Govt. of ${ }^{15}$ Shri Sidney Kitson, I. P. Joint Commissioner of 16. Capt,C.M. Vyas,N.M. Naval Officer-in-charge 17. Major Genl. T. B. Nanda, Chief Engineer,
18. Brig. PNH Chand, Sub-Area Commander,
Eastern
Command.
 Docking.
20. Sbri B. P. Poddar (Veg), Hong Kong House,
Calcutta.
21. Shri S. P. Acharya, Managing Director, Shaw Wallace.
22. Maj. Gen. P. Chowdry, Shaw Wallace.
23. Shri N. M. Trivedi (Veg), Manager, Scindia
24. Shri M. L. Jha, Angus Co. Calcutta (Veg).




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2. 1898 of $1-7-76$


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| 22 | 6854 of 22-12-76 | 228. 50 |  | 8-11-76 | $228 \cdot 50$ | To lunch-Mr. Bazle Karim of B.P.E., Cdr. K. Chelliah, CMD, Mr. Sanjay Sen, G. M., Col. Sarin, OSC Mr. P. G. Biswas, F.A., Capt. M. D. Khatri, M.S. | $32 \cdot 67$ | Bengal Club |  |
| 23 | 6854 of 27-1-77 | $608 \cdot 50$ | (i) | 4-1-77 | 387-05 | To lunch Mr. G. Surrar of BIWTC, Mr. A. Mirza of BIWTC Cdr. K. Chelliah, CMD, Mr. P. G. Biswas, FA, Mr. P. K. Spence, Dy. CM., Mr. N. G. Barooab, Dy. GM., Mr. N. Gangully, Dy. FA, Mr. Paik, A. O. | 38.00 | " |  |
|  |  |  | (ii) | 6-1-77 | 221*45 | To lunch Mr. G. Suvar BIWTC, Mr. A. Q. Mirza of BIWTC, Mr. R. Hasan, Ex. Director, Fertilizers Corpn, Mr. S. P. M. Director BIWTC, Mr. B. Ganguli, Dy. F. A. | $36 \cdot 90$ | " |  |
|  |  |  |  |  | 608.50 |  |  |  |  |
| 24 | 3887 of 7-2-77 | $336 \cdot 50$ |  | 29-1-77 | $336 \cdot 50$ | To drinks-Mr. H. D. S. C. Dikshit, Director, Mr. Nizam, Board of Revenue, Mrs. Nizam, Mrs. Yusuf | 56.08 | " | " |
| 25 | 8233 of 2¢-2-77 | 322.90 |  | 17-1-77 | 322.90 | To lunch Evening drinks Mr. P. K.Dutta, Director, IWT, Mr. K. K. Gogoi, Director, Assam, IWT, Mr. P. O- Biswas, F.A. | 80.72 | " | " |


Entertainment Expenses incurred by the Undernoted Officers (1975-76 and 1976-77).


A/C̄ Mr. P. Sem, Sr. Dy. F.A. \& C.A.O.


APPENDIX VIII
(Vide para 42 of Report)
Statement showing the Analysis of Vouchers of Entertainment Expenditureincurred by the CIWTC from 1-4-1976 to 31-3-1977

| S. No. | Date | Name of Club/ Bill No. | Name(s) of Person entertained | Who entertained | No. of person | Amount (in Rupees) |  |  | Remarks |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  | Wine | Food etc. | Total |  |
| 1. | 10-4-76 | Co's Voucher No. 407 | Chairman/Chief Engineer of BFCC. | PAD |  |  |  | 320.00 |  |
| 2. | 10-5:76 - | Calcutta Club | Shri H. M. Trivedi, Minister of State for Shipping \& Transport | Chairman |  |  |  | 100.00 |  |
| 3. | 24 \& 25th May, 1976 | Co's Voucher No. 5387 | Official Guests | Shri P. K. Mukherjee |  |  |  | 199.75 | Vouchers mislaid |
| 4. | 26-5-76 | Amber | IOC Official viz., Shri Kaushik and his colleagues | Shri Yusuf Khan |  |  |  | $170 \cdot 00$ |  |
|  | May, 1976 | - Bengal clubl Bill No. 0157 (Co's Voucher No. 3305) | M/s. Kuldip Rai and A. S. Sohota of Bharat Refineries \& $V$. Bakshi of Heilgas | Shri Yusuf Khan |  | 110. 10 | 100.00 | 210. 10 |  |
|  | May, 1976 | - Bengal Club Bill No. 0157 |  | Shri Yusuf Khan |  | 183:85 | $194 \cdot 75$ | $378 \cdot 60$ |  |
|  | May 1976 | - Calcutta Club Bill No. May 16 (Co's Voucher No. 1796) | Cdr. K. Chelliah |  |  |  |  | 1229.90 | Party Bip |


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| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| $\begin{aligned} & \text { g } \\ & \dot{\sim} \\ & \underset{\sim}{2} \end{aligned}$ | 웅 | $\begin{aligned} & i \\ & i \\ & i \\ & i \end{aligned}$ | $\begin{aligned} & \text { 8 } \\ & \text { 筬 } \end{aligned}$ | $\begin{aligned} & \text { ō } \\ & \text { of } \\ & \text { of } \end{aligned}$ | ¢ 뚱 | $\begin{aligned} & \text { \% } \\ & \text { o/ } \\ & \text { א/ } \end{aligned}$ | $\begin{aligned} & \dot{+} \\ & \dot{\sim} \end{aligned}$ | $\stackrel{\infty}{\stackrel{\infty}{\infty}}$ |
|  | $\begin{aligned} & 8 \\ & \dot{\sim} \end{aligned}$ | $\begin{aligned} & \text { in } \\ & \stackrel{\text { in }}{2} \end{aligned}$ |  |  |  | $\begin{aligned} & \stackrel{0}{0} \\ & \dot{6} \end{aligned}$ |  | $\begin{aligned} & 8 \\ & \text { on } \end{aligned}$ |
|  | $\begin{aligned} & \text { 숭 } \\ & \text { in } \end{aligned}$ | $\begin{aligned} & 8 \\ & \dot{8} \\ & \dot{\sim} \end{aligned}$ |  |  |  |  |  | $\begin{aligned} & \text { N } \\ & \text { in } \end{aligned}$ |
|  |  | $\cdots$ |  |  |  |  |  | $\bullet$ |
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|  |  |  |  | $\begin{aligned} & \text { E } \\ & \text { O } \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \\ & 0 \end{aligned}$ |  |  |  |  |
|  | － |  |  | $\otimes$ |  | － | － |  |
| $\begin{aligned} & \text { \& } \\ & \dot{\phi} \\ & \dot{\circ} \end{aligned}$ | $\begin{aligned} & 0 \\ & \widehat{O} \\ & \ddot{0} \\ & \vdots \\ & \hline \end{aligned}$ |  |  |  | $\underset{\sim}{i}$ | $\begin{aligned} & 0 \\ & \stackrel{0}{2} \\ & \stackrel{\rightharpoonup}{\Xi} \\ & \end{aligned}$ |  |  |
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| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 34 | 3-2-77 |  |  | Bengal Club (Voucher No. 8503) | S. E. Rly. Officers viz,, Shri M. K. Varma, Addl. COPS Shri Gopal Krishnan, Dy C.A.O. Shri Saigal, Dy. C.E. Shri R. P. Bansal, Secy. to G.M.M. | 1. Cap. M.D. Khatri, <br> 2. Shri S. K. Roy <br> R.T.O. <br> 3. Shri T. K. Sengupta S.E. <br> 4. Shri P. Sen, Sr. Dy. <br> FA \& CAO. <br> 5. PAD | $\mathbf{M} / \mathbf{s} .$ $4+5=9$ | $410 \cdot 50$ | $204 \cdot 65$ | 615.15 |  |
| 35 | 19-2-77 | - |  | Co's Voucher No. $\mathbf{8 9 2 0}$ |  | N. K. Mukherjee, P.M. |  |  |  | $153 \cdot 34$ |  |
| 36 | 24-2-77 | - |  | Amber (Co's <br> No. 9284) | Statutory Auditors | Shri P. Sen S. Dy. F.A. \& C.A.O. |  |  |  | 215.00 |  |
| 37 | 26-2-77 |  | - | Calcutta Club | Tips given to Calcutta Club Staff | Mr. Yusuf Khan |  |  |  | 100'00 |  |
| 38 | 26-8-77 | - |  | Calcutta Club Feb. 27, (Co's Voucher No. 9187) |  | CDR. Ghelliah | 24 | $1144 \cdot 40$ | 925.00 | 2069.40 | Party Bill |
| 39 | 3-9-77 | . | - | Co's Voucher No. 8637 | SESA. Coa, \& Capt. K.K.S. Kumaran | P.G. Biswas, F. A. \& C. A. O. |  |  |  | 110.00 |  |
| 40 | 4-3-77 |  | . | Bengal Club | Shri C.M. Reilly Capt. K.K.S. Kumaran Mr. C.M. Jodvit. | F.A., Sr. Dy. F.A. \& CAO Secy. M/s. \& PAD | $3+5=8$ | $88 \cdot 25$ | 173*50 | $261 \cdot 75$ |  |
| 41 | 11-3-77 | . | - | Bengal Club Co's Vou- cher 9126 | BIWTC Officials Cdr. M. A. Rahman, Mrs. M. A. Rahman Miss M.A. Rahman | Cdr. K. Chelliah Mr. K. Chelliah Mrs. K. Chelliah Miss Chelliah PAD | $4+4=8$ | $230 \cdot 00$ | 169.00 | 399.00 |  |

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\hline 4 \& 22857 \& - \& \begin{tabular}{l}
Bennal Club \\
Bill dt. 25-3\({ }^{1} 77\) (Co's Voucher No . 0249)
\end{tabular} \& Mr. J.R. Baksh, Dy. Supdt. Engineer BIWTC and his wife \& Mr.Yusuf Khan \& 75.50 \& 74.00 \& 149.50

270.88 \& <br>

\hline 43 \& 23-9-71 \& \& Amber (Co's Voucher No. 9085) \& | IOC Officials viz. |
| :--- |
| Shri G. S. Saroor, Capt. Y. R. Chowdhury, Shri Saldani., Shri T. Roy. | \& CMD, PAD, $4+4^{8}$ \& \& \& \& <br>

\hline 44 \& 26-2:77 \& \& Amber \& $$
\begin{gathered}
\text { Labour Study } \\
\text { New Delhi }
\end{gathered}
$$ \& S.K. Basu, Dy. P.M. and Dy. P.M., Rajabagan Dockyard. \& \& \& 125.00 \& 1 <br>

\hline 45 \& 29-8-77 \& - \& Amber (Co's Voucher) No. 9262) \& Kuala Port (friends) \& CMD \& \& \& 294*00 \& $\underset{\text { as tips }}{\text { Includes Rs. 20/- }}$ <br>

\hline 46 \& 90-3-77 \& - \& Amber (Co's Voucher No. 9288 ) \& Labour Ministry Officers viz. Shri Hari Ram Kapur, O. Singh and representatives from the AGC \& Personnel Departments: \& Shri S.K. Basu, Dy. P.M. \& \& \& $365 \cdot 10$ \& $$
\begin{aligned}
& \text { Includes Rs.25/- } \\
& \text { as tips }
\end{aligned}
$$ <br>

\hline 47 \& 20-4.77 \& \& Oberoi Grand Voucher No. 585 \& Captain of "Kaptan Mardos" \& P.G. Biswas \& \& \& 426.34 \& <br>
\hline
\end{tabular}

## APPENDLX IX

> (Vide para 51 of Report)
> GovERNMENT of INDIA
> MINISTRY OF FINANCE BUREAU OF PUBLIC ENTERPRISES

New Delhi, the 17th October, $1967^{\circ}$

## OFFICE MEMORANDUM

Subject:-Entertainment Allowance to Chairman, Managing Director, Gereral Managers etc. of Public Enterprises.

Reference is invited to this Ministry's O. M. No. 9(40)-Est. II(B)/ 58 dated 2-11-1959 regarding the above subject. The question of rationalising the arrangements for grant of entertainment allowance to the Chief Executives and other officers of the Public Enterprises has been reviewed in the context of the varying conditions in the different projects, particularly with regard to competition for sales etc. In supersession of the O. M. referred to above, it has now been decided that the following guidelines for entertainment expenditure by the Public Enterprises may be followed, within the framework of which, each enterprises may operate:
(a) The Board of Directors should fix an annual grant for entertainment expenses in the annual budget of the company, keeping in view the nature of its activities and other relevant factors. No ceilings need be prescribed by: Government.
(b) The Board of Directors should prescribed which of the officers of the Corporation may operate on the entertainment grant and also the limits upto which each officer can incur expenses on the entertainment of the guests of the Company.
(c) All entertainment expenses incurred by the Officers outside. their residential houses should invariably be supported by proper bills and vouchers.
(d) Expenses incurred by the officer ${ }_{S}$ of the company in entertaining the guests of the company at their residence may be reimbursed on the basis of a certificate to this effect:
(e) A statement of expenditure incurred on entertainment may be placed periodically before the Board of its information.

Sd/-<br>(P. K. BASU)<br>Director.

To
All Ministries/Deptt. of Government of India.

## APPENDIX X

## SUMMARY OF CONCLUSIONS/RECOMMENDATIONS OF THE COMMITTEE ON PUBLIC UNDERTAKINGS CONTAINED IN THE REPORT

S. No. \begin{tabular}{c}
Reference to <br>
Paragraph No. <br>
in the Report

$\quad$

Summary of Conclusions <br>
Recommendations
\end{tabular}

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The Committee are concerned to note that out of 172 public undertakings which were asked to furnish information on various matters on 23rd December, 1977, as many as 72* public undertakings have withheld information upto the 20th March, 1978 i.e., even after about three months of the calling of information. The Committee see no valid reason why the requisite information could not be collected by these public undertakings. The Committee consider that deliberate

[^8](1)
(2)
(3)
non-supply of information even after a period of three month ${ }_{s}$ amounts to withholding of information which is very vital for accountability of undertakings to Parliament. This may amount to a contempt of the Committee. This, in the opinion of the Committee, is reprehensible.

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|  | 60 |

The Committee would further require that the heads of the defaulting public undertakings should be asked to explain the reasons for not furnishing the information to the Committee within the stipulated time.

The Committee are greatly purturbed to note that the expenditure on entertainment in the case of 92 public undertakings amounted to Rs. 101.15 lakhs during the three years 1974-75, 1975-76 and 1976-77.

It is noteworthy that the total expenditure incurred by 92 undertakings during 1974-75 amounted to Rs. 25.35 lakhs but it increased manifold during Emergency period of 1975-76 and further increased in 1976-77 to Rs. 44.02 lakhs.

Thirteen under'takings, namely, Mazagon Dock Ltd., Minerals and Metals Trading Corporation, Projects and Equipment Corporation of India Ltd., Engineering Projests (India) Ltd., Bharat Heavy Electricals Ltd., Engineers India Ltd., Jessop and Co. Ltd., Hindustan Photo Films Manufacturing Co. Ltd. Bharat Petroleum Corpo. ration, Rail India Technical and Economic Services Ltd., Metallurgical and Engineering Consultants India Ltd. HMT (International), and Indian Airlines Corporation have each spent more than Rs. 1 lakh in a year on this account. In the case of one undertaking, viz. Mazagon Dock Ltd., the expenditure had gone upto Rs. 10.62 lakhs during the three years ending 1976-77 which works out to Rs. 29,500 per month or Rs. 1000/per day. In the case of another undertaking, viz.
(1) (2) (3)

Minerals and Metals Trading Corporation, the expenditure had increased to Rs. 3.49 lakhs in 1976-77 which also works to about Rs. 1000/- per day.

The Committee are constrained to observe that there has been a steep increase in the expenditure on entertainment from year to year in the case of a number of undertakings. In the case of Minerals and Metals Trading Corporation the lakhs in 1974-75 to Rs. 3.16 lakhs in 1976-77. In 1974-75 to Rs. 3.49 lakhs in 1976-77. In the case of Projects and Equipment Corporation of India Ltd. the expenditure has galloped from Rs. 1.16 lakhs in 1974-75 to Rs. 3.16 lakhs in 1976-77. In the case of Engineering Projects (I) Ltd., the expenditure has increased from Rs. 0.25 lakh in 1974-75 to Rs. 2.79 lakhs in 1976-77.

In the case of Hindustan Photo Films Manufacturing Company the expenditure has gone up from Rs. 0.43 lakh in 1974-75 to Rs. 1.60 lakhs in 1976-77. Similarly, in the case of Rail India Technicals and Economic Services Ltd., the expenditure has gone up from Rs. 0.21 lakh in 1974-75 to Rs. 1.13 lakhs in 1976-77, which is about 55 per cent increase.

46 Even a number of Public Undertakings which are incurring heavy losses have spent lavishly on this account. For example, the Central Inland Water Transport Corporation with a cumulative loss of Rs. 2143.87 lakhs at the end of 1977, spent Rs. 75,000 on entertainment during 1976-77, Jessop and Co. Ltd., with a cumulative loss of Rs. 1247.47 lakhs till 1976-77 spent Rs. 97,772 on entertainment during 1976-77. Bharat Aluminium Co. Ltd., with a cumulative loss of Rs. 1858 lakhs at the end of 1976-77, spent Rs. 69,000 on entertainment during 1976-77. Cochin Shipyard Ltd., with a cumulative loss of Rs. 20.72 lakhs till

31-3-1977 spent Rs. 89,855 during 1975-76. Garden Reach Shipbuilders and Engineers Ltd. with cumulative loss of Rs. 195.86 lakh $_{\text {S }}$ till 31-3-1977 spent Rs. 59,000 on entertainment during each of the years 1975-76 and 1976-77. Hindustan Antibiotics Ltd. with a cumulative loss of Rs. 835.56 lakhs till 31-3-1977 spent Rs. 55,502 on entertainment during 1976-77. Mining and Allied Machinery Corporation with a cumulative loss of Rs. 3516.34 lakh $_{\text {S }}$ as on $31-3-1977$ spent Rs. 67,000 in 1975-76 and Rs. 85,000 on enter'tainment during 1976-77.

The Committee are perturbed to note that the Central Inland Water Transport Corporation which has been incurring heavy losses from year to year and whose losses amounted to over Rs. 21 crores during the last few years, has been spending lavishly on entertainment. There has been a steep increase of over 700 per cent in the entertainment expenditure which was only Rs. 9,000 in 1973-74 escalated to Rs. 75,000 in 197677. It is a matter of great concern that in spite of the deterioration in the financial conditions of the Corporation when it was dfficult even to find resources to pay the employee ${ }_{s}$ their monthly wages, sumptuous entertainment parties of lunches and dinners were given by the top officers of the Corporation on over 183 occasions during the last 2 years, i.e. 1975-76 and 1976-77. Of these 183 occasions, the principal adviser who is .now working as Chairman-cum-Managing Director on ad-hoc basis entertained on as many as 138 occasions during this period. During these entertainment.parties which were held in posh Clubs and Restaurants in Calcutta, drinks at times were freely served. On one occasion, over Rs. 2900 were spent for a lunch for entertaining the Secretary of the Ministry and other civil and military officers which totalled 35. Of this amount, about Rs. 1800 were spent on alcoho]
alone. In many cases the expenditure ranged between Rs. 55 and Rs. 144 per head while an ordinary lunch or dinner would cost between Rs. 15 to Rs. 20 only per head even in those leading Clubs. The Committee are surprised that most of these parties were held to entertain the visiting officers of the Ministry, brother officers from other public undertakings, Board members, including CIWTC's own officials, nationalised banks officers etc. At times even the wives of officers and contractors of the same undertaking were also invited.
$6 \quad 63$
$7 \quad 64$

From the instances quoted in the previous paragraphs the Committee have come to the inescapable conclusion that a number of public undertakings have been incurring extravagant and lavish expenditure on entertainment in utter disregard of the interests of the poor tax-payers. It is on record that one public undertaking had spent huge amounts on entertainment where on various occasions, drinks were freely served to entertain fellow-officers of the undertakings, officials of the Ministry, officials of the nationalised banks and semi-Government Organisations and personal guests. Extravagant expenditure in entertaining high ups by public undertakings and other Government/Semi-Government agencies gives rise to avoidable adverse reaction among other subordinate employees and people in general who get demoralised by such lavish expenditure by the top executives.
The Committee are unable to appresiate the huge expenditure incurred on sales promotion by commercially non competitive Public Undertakings like Indian Airlines Corporation who have got monopoly in business. The Committee are also not able to understand as to why some of the public undertakings, like Bharat Heavy Electricals Ltd., have been spending a lot on enter
taining Indian customers most of whom are from sister public undertakings, in inter-plant meetings and on auditors. It has also come to the notice of the Committee that Members of the Board are also entertained to lunches/dinners besides the fees that they get where applicable, when Board meetings are held. The Committee are unable to appreciate why the officers of nationalised banks. other public undertakings and also Ministries/ Departments are to be entertained for doing their legitimate official duties. The Committee strongly deprecate this practice which should stop forthwith. In the opinion of the Committee, such hospitality at the expense of the undertakings, is a clear violation of the conduct rules of the Government officers who are also entitled to their travelling and daily allowances. The non-official Directors also receive handsome remuneration for attending Board Meetings. This spending spare on their part and tendency to have a good time at public expense and to further their personal social standing are deplorable.

While the Committee realise that there may be some justification for entertainment expenditure especially in the case of trading organisations, they cannot too strongly stress the need for observing utmost economy on such expenditure. The Committee have already recommended a ceiling of Rs. $2 f$ - per head per occasion on such expenditure.

The Committee further recommend that the heads of the undertakings as also the Government Director on the Board of the Undertakings should critically review the entertainment expenditure incurred during the preceding three years and see how far such expenditure was justified. If the review reveals that unwarranted expenditure was incurred by any officials of the undertaking, responsibility therefor should br fixed
(1) (2) (3)
and such expenditure recover'ed from the erring officials.

The Committee would urge that each undertakings should lay down strict guidelines for regulating the expenditure on entertainment on the various occasions so as to keep it to the minimum, keeping in view their earnings and the morale of the subordinate ${ }_{s}$ and of the people in general. The Board should also ensure that these guidelines are rigidly followed. A strict watch over this expenditure should be kept and periodical review should be made at the Board level. The Heads of the respective public undertakings should be held responsible for non-compliance of the guidelines.

The Bureau of Public Enterprises should also review the position in regard to this and lay down firm guidelines for fixing a ceiling on lunches and dinners and clso lay down the criteria as to who should be entertained. They should also ensure that the guidelines issued in this regard are followed by all urdertakings in letter and spirit.

The Committee further require that expenditure on entertainment should always be clearly reflected in the annual reports of the undertakings.

The Committee understand that some of the top officials of the undertakings are also allowed sumptuary allowance/entertainment allowance to entertain guests at their residences. The Committee recommend that Government/Bureau of Public Enterprises should review the need of such an allowance and wherever found necessary, lay down definite guidelines for the utilisation of that money by the officials concerned.
(1)

(2)

(3)
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71 The Committee cannot but observe that Public Sector would never succeed if it is left in the hands of disinterested, unscrupulous, inconsiderate mercenaries. Unless there is a true sense of involvement and determination to produce the desired results the condition of Public Sector is bound to be what it $i_{s}$ today in many cases. It is unfortunate that because of certain unscrupulous Managers of Public Undertakings, huge losses occur to the Public Sector Undertakings which are ultimately borne by the general public who have to contribute their mite by way of payment of taxes direct and indirect.


[^0]:    * Ceased to be a member of the Committer consequent en his retirement from Rajya Sabha
    w.e.f. 2-4-1978.

[^1]:    *At the time of a factual verification the Bureau of Public Enterprises has stated that the following four Public Enterprises are not within the purview of the Bureau of Public Enterprises and hence the question of obtaining information from thr $\cdot$ did not arise :

[^2]:    As the Bureau of Public Enterprises is responsible for Coordination and eollection of information from all the Public Undertakings within the puview of the Committee on Public Undertakings vide Para 4 of Introduction to the Annual Report on the working of Industrial and Commercial Undertakings of the Central Government, 1976-77, Vol. I (bronght out by the Burcau of Public Enterprises) and as these four enterprises fall withim the purview of the Committee on Public Undertakings no vide 4th schedule- Pt . I of the Rules of Procedure and Conduct of Business in Lot Sabha, the non-obtaining of information from these 4 public undertakings is a serious lapse on the part of Bureau of Public Enterprises.

[^3]:    11. IN THE CASE OF MINERALS AND METAL TRADING CORPORATION IT IS FOUND THAT WHEREAS THE EXPENDITURE ON ENTERTAINMENT WAS RS. 1.78 LAKHS IN 1974-75 AND RS. 1.71 LAKHS IN 1975-76, IT WENT UP TO RS. 3.49 LAKHS IN 1976-77, i.e., A RISE OF ABOUT 100 PER CENT.
    12. IN THE CASE OF MAZAGON DACK LTD., THE EXPENDITURE ON ENTERTAINMENT DURING 1974-75 TO AMOUNTED TO RS. 10.62 LAKHS.
[^4]:    1. Shri M. Ramakrishnayya, Secretary, *Rs. 2932 Total 96 persons including officerz Ministry of Shipping \& Transport and others (vide Calcutta Club Bill No. 72 dated $11-9-1975$ ). of Corporation, other public undertakings etc. (average Rs. 81/- per head).
[^5]:    *But in a written note submitted by Shri S. C. Dikshit and furnished by the Ministry, he stated that "I am a vegetarian, teetotaller and a non-smoker. I am not interested in alcobolic

[^6]:    *At the time of factual verification the Bureau of Public Enterprises has stated that the following four Public Enterprises are not within the purview of the Bureau of Public Enterprises and hence the question of obtaining information from them did not arise.
    (1) Damodar Valley Corporation.
    (2) Agricultural Refinance \& Development Corporation.
    (3) Industrial Development Bank of India.
    (4) Industrial Finance Corporation.

    As the Bureau of Public Enterprises is responsible for coordination and collection of information from all the Public Undertakings within the purview of the Committee on Public Undertakings vide Para 4 of Introduction to the Annual Report on the working of Industrial and Commercial Undertakings of the Central Government, 1976-77, Vol. I (brought out by the Bureau of Public Enterprises) and as these four enterprises fall within the purview of the Committee on Public Undertakings vide 4th Schedule Pt. I of the Rules of Procedure and Conduct of Business in Lok Sabha, the non-obtaining of information from these four public undertakings is a serious lapse on the part of Bureau of Public Enterprises.

[^7]:    *Flease see footnote on page 34 at the end of Appendix-II

[^8]:    *As the time of factual vertification the Bureau of Public Enterprises has stated that the following four Public Enterprises are not within the purview of the Bureau of Public Enterprises and hence the question of obtaining information from them did not arise:
    (1) Damodar Valley Corporation.
    (2) Agricultural Refinance and Development Corporation.
    (3) Industrial Development Bank of India.
    (4) Industrial Finance Corporation.

    As the Bureau of Public Enterprises is responsible for coordination and collection of information from all the Public Undertakings within the purview of the Committee on Public Undertakings vide Para 4 of Introduction to the Annual Report on the working of Industrial and Commercial Undertakings of the Central Government, 1976-77, Vol. I (brought out by the Bureau of Public Enterprises) and as these four enterprises fall within the purview of the Committee on Public Undertakings vide 4th Schedule-Pt. I of the Rules of Procedure and Conduct of Business in Lok Sabha, the non-obtaining of information from these four public undertakings is a serious lapse on the part of Bureau of Public Enterprises.

