## LOK SABHA

Friday, July 26, 1996/Sravana 4, 1918 (Saka) (The Lok Sabha met at Two Minutes past Eleven of the Clock)

[MR. DEPUTY SPEAKER in the Chair]

### ORAL ANSWERS TO QUESTIONS

[Translation]

#### **Foreign Debt**

\*241. SHRI DADA BABURAO PARANJPE: SHRI RAJESH RANJAN ALIAS PAPPU YADAV:

Will the Minister of FINANCE be pleased to state

(a) the loans received by the Government from various countries as on March 31, 1996, country-wise:

(b) the repayment of loans and payment of interest made as on March 31, 1996, country-wise:

(c) whether the loans received from some countries are lying unutilised;

(d) if so, the details thereof during each of the last three years. State-wise and project-wise.

(e) the amount as commitment charges paid by the Union Government thereon; and

(f) the action taken by the Government for the non-utilisation of loans by the concerned States?

### [English]

THE MINISTER OF FINANCE (SHRI P. CHIDAMBARAM): (a) to (f). A statement is laid on the Table of the House.

#### STATEMENT

(a) and (b). Information is given in the Annexure-L

(c) Yes, Sir. The unutilised amount of loans does not represent the backlog. It only indicates the total amount that can be drawn over a period of time and is dependent on the time profile of various projects

(d) The details regarding loans committed but unutilised project-wise upto 1994-95 is given in the External Assistance Brochure 1,994-95 published by Ministry of Finance. A copy of the Brochure is available in the Library of the House. Information regarding 1995-96 is given in the Annexure-II. Information regarding unutilised amount State-wise is given in Annexure-III.

(e) The amount of commitment charges paid on undisbursed loan was Rs. 69.70 crores, 59.63 crores and 58.94 crores during 1993-94. 1994-95 and 1995-96 respectively.

(f) The Government has taken several steps to ensure better utilisation of foreign aid, such as release of 100% as ACA to State Governments in all sectors, release of 25% of the annual expenditure as advance ACA to State Governments, disintermediation of aid flow to Central Public Sector Undertakings to overcome the delay in budgetary process, cancellation of restructuring of projects where necessary, intensified monitoring of projects and setting up of a Project Monitoring Unit in Ministry of Finance as well as appointment of nodal officers.

## **ANNEXURE-I**

Total Receipt, Repayment and Payment of Interest upto 31st March, 1996

					Donor Currency in Mil
SI. No	Name of the Country/ Institution	Currency	Receipt	Repayments	Interest
1	2	3	4	5	6
ULTIL	ATERAL	nan tanàn amin'ny fisiana amin'ny faritr'o amin'ny faritr'o amin'ny fisiana amin'ny fisiana amin'ny fisiana ami			
1.	A.D.B.	US \$	1607 580	76.607	332 849
2	1. <b>B.R</b> .D.	US \$	11459.923	4705.866	6093.897
3.	1.D.A.	US \$	8157 069	1368.460	1058 503
4.	I.D.A.	SDR	7246.754	135.619	385 594
5.	I.F.A.D.	SDR	163.769	18.567	14.398
6	OPEC	US \$	172.429	120.795	13.368
LATEF	RAL				
7.	Abu Dhabi	UAE Dirhan	68.000	67.999	26.402

3 Oral Ans

Oral Answers

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5 6 3 4 2 1 1072.312 488.540 8. Austria Austrian Schilling 1672.826 2183.750 592.778 9. Belgium **Belgium Franc** 4958.446 10. Canada Canadian Dollar 924.846 357.286 70.461 Rep. of Czech Indian Rupees 1569.861 1183.935 252.447 11. & Slovak 10.817 Denmark Denish Kroner 1148,753 286.460 12. US \$ 0.000 0.000 0.071 Denmark UK Pound 2.693 EEC (SAC) 30.332 1.887 13. 2973.322 Deutsche Mark 11242.881 5741.884 14. Germany 15. France French Franc 10842.179 4920.486 4100.434 **IMF Trust Fund** SDR 529.009 529.009 9.331 16. 17. Iran US \$ 496.944 496.944 196.327 18. Iran SDR 438.539 438.539 66.131 19. Deutsche Mark 144.200 0.000 14.700 Italy 20. US \$ 161.187 38 756 20.940 Italy 33125.000 33125.000 9675.779 21. Italy Italian Lira 22. Poland Indian Rupees 366.355 366.355 65.665 23. UK Pound 7.158 7.158 0.000 Quatar 24. Japan Japanese Yen 1064723.064 295276.397 324425.334 25. Kuwait Fund Kuwaiti Dinar 78.981 45.303 28.934 26. Netherlands Dutch Guilder 2555.347 1023.833 767.371 Saudi Fund 28. Saudi Riyal 581.830 465.688 20.077 30 Sweden Swedish Kroner 1093.642 55.695 0.000 31. Sweden S Franc 157.000 0.000 31.668 32. Sweden US \$ 0.000 0.000 0.083 33. Yugoslavia Indian Rupees 267.008 267.008 40.300 34 Switzerland Swiss Franc 283.888 211.544 124.280 35 UAE US \$ 70.000 70.000 20.734 36 UK UK Pound 744.086 708.987 166.073 37. USA US \$ 5063.630 3115.189 1916.374 38 USSR Indian Rupees 28402 024 3903.704 967.781 39 Australia US \$ 11.131 0.000 0.218 40 Hungary Indian Rupees 122.647 122.647 21.519 41 Iraq US \$ 182.746 182.746 6.310 42 ISO US \$ 5.708 0.000 0.000 43. Bahrain **UK** Pound 5.891 5 891 0.000 44. Romania Indian Rupees 53.260 0.000 53.260

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# ANNEXURE-II

Statement Showing Unutilised Amount Projectwise As on March 31, 1996

(In donor currency millions)

SL.	NAME OF	AMOUNT	
NO.	PROJECT	OF	BALANCE
	LO	AN/CREDI	т
1	2 .	3	4
ASIA	N DEVELOPMENT BANK	ng a shiri in kati ka shingi if na na ar fan can	
1.	North Madras Thermal Pow	ver 180.0	91.02
2.	Railway Project	190.0	0 151.52
3.	Telecom Project	97.5	0 33.17
4.	Road Improvement Project	188.0	0 54.98
5.	Rayalseema Thermal Powe Project	er 190.0	0 38.30
6.	2nd Ports Projects	122 6	<b>38.43</b>
7	2nd North Madras <sup>a</sup> Thermal Power	200.0	00 <b>83</b> .67
<b>8</b> .	2nd Roads Projects	250 0	0 105 46
9.	Hydrocarban sector Programme	250.0	0 125 00
10.	2nd Railway Project	107.7	0 60.62
11.	Power Efficiency Project	250.0	0 217 86
12.	TA Under Coal Project	285.0	
13.	Energy Conservation Improvement	39.3	10 39.30
14.	National Highway Project	245 0	0 244.94
15	Capital Market	250.0	00 125 00
	Development Prog.		
AUS	TRALIA (Australian Dollar)		
1.			0 1.96
	of ground water - Tranch	11	
	TRIA (Austrian Schilling)		
1.	Austrian Capital Goods	120.0	0 8.06
	GIUM (Belgium Franc)		
1	XX Capital Goods Credit	250 0	
2	XIX General Purpose Loan	250.0	0 89.98
DEN	MARK (US Dollara)		
1.	IREDA Project	15.0	0 15.00
	NCE (Deutsche Mark)		
1.		8.6	<b>69 0.32</b>
	NCE (French Franc)		
1.	General Credit (Proj. 510M	) 440.0	0 48.31
2.	1130 M Credit Project	1054.3	144.97
3.	Testing of Equipment for CPRI	75.3	5 12.56

1	2	3	4	
4	East Katras Proj. Achievemen	t 3.72	1.83	
5.	Draft Credit Agreement	125.15	-10.86	
6.	Study for Coal Friquetting Equipment	<b>56</b> 0.00	<b>479</b> .79	
7.	Water Management for DWSSDU	207.90	<b>2</b> 07 <i>.</i> <b>9</b> 0	
8.	Wave Mgt. Proj. at Jaipur & TA for Kottadih Coal Mine	43.00	43.00	
<b>9</b> .	Mixed Projects	371.35	371.35	
GERI	MANY (Deutsche Mark)			
1.	NLC(II)	517.00	10.04	
2	Ramagundam NTPC	129.54	3.89	
3.	NLC(III)	<b>532.0</b> 0	25.50	
4.	M.P. Rural Water Supply	45.00	42.91	
5.	H.D. Breakdown Cranes of Riys	30.07	0.98	
6.	Farakka Thermal Power Station	<b>5</b> 0.58	23.43	
7.	Rajasthan Minor Irrigation Project I	12.30	1.43	
8.	Ramagundam Open Cast Mines II	172. <b>39</b>	34.16	
9.	Rail Coach Factory Kapurthala	8.55	0.88	
10	Dadri Power Project (NTPC)	484.90	<b>82</b> .06	
11.	Uran Combined Cycle Power Station	310.00	12.33	
12	Railway Investment Programme	77.70	56.43	
13	Lift Irrigation Orissa	<b>5</b> 5.00	46.26	
14.	Rajasthan Rural Water Supply Phase I	40.00	<b>32</b> .50	
15.	Fertilizer Sector Programme IV	70.00	7.70	
16.	Maharashtra State Electricity Board	29.74	29.74	
Electricity Board INTERNATIONAL FUND FOR AGRICULTURAL DEVELOPMENT				
1.	Dollar) Raj. Command Area	55.00	6.78	
2	Raj. Command Area Sunderban Development Project	55.00 17.50		
3.	II U.P. Tubewells	35.30	0.75	
<b>4</b> .	Orissa Tribal Development	12.20	4.97	
5.	T.N. Women's Development Project	13,15		
6.	A.P. Tribal Development	21.61	13.01	

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1	. 2	3	4
	Maharashtra Rural Credit	29.44	27.10
	A.P. Participatory Tribal Development	26.71	24.91
<b>9</b> .	Mewat Area Development	15.08	13.88
AF	PAN (Japanese Yen)		
۱.	Eastern Gandak Canal	1630.00	11.30
	Hydro Proj.		
2.	Ujjani Hydron Electric	1500.00	187.90
	Proj.		
3.	Teesta Canal	8025.00	1439.70
<b>1</b> .	Assam Gas Turbine	30000.00	1939.10
	Srisailam Left Bank	26101.00	7485.30
	Power Stn.		
5.	Assam Gas Power Stn.	13552.00	
7	T.N. Small Scale	3198.00	3153.20
	Industrial Deve	00/15	
<b>)</b> .	Raichur Thermal Power	23142.00	4013.80
	Station Chotabor Dump Storage	11414 00	11270 00
).	Ghatghar Pump Storage Project	11414.00	11378.00
).	Tourism Infra. Deve.	9244.00	5838.10
	Upper Kolab Irrigation	37 <b>6</b> 9.00	
• ·	Project	0100.00	1000.40
2.	Upper Indrawati Irri. Proj.	3744.00	1791 70
١.	Ramagundam Fertilizer	11132.00	11132.00
<b>.</b>	Mysore Paper Mills	2381.00	2315.10
	Modernisation		
5.	Basin Bridge Gas	11450.00	1888.90
	Turbine II		
5.	Gandhar Gas Based	13046.00	689.60
	Combined Cycle		
	Kolaghat Thermal Power St		5.70
}.	Teesta Canal	6222.00	
)	Indira Gandhi Afforestation	7869.00	
١.	Quality Control Health	7954.00	
	Power System	24379.00	23845 40
	Improvement	10010 00	
	Anpar Power Transmi-	1931 <b>8.0</b> 0	14/11.70
3.	-ssion Sys. Karnataka State Comp.	16050.00	16050.00
•	Land Mgmt.	16050.00	10030 00
	Gandhar Gas Based Power	12500 00	<b>1873 6</b> 0
<b>4</b> 5.	Urban City Water Supply		- 1873.60 - <b>5</b> 009.20
). ).	Afforestation Project Aravali		
	National Highway No. II	4855.00	
3.	Ajanta Ellora Conservation	3745.00	
).	Anpara B Thermal Power	13224.00	94.70

	1	2	3	4
•	30.	Yamuna Action Plan Proj	17773.00	17761.50
	. <b>31</b> .	Srisailam Power Trans. System	3806.00	3804.00
	32.	Ghandhar Gase Base Combine Cycle	1953 <b>8</b> .00	7523.60
	<b>33</b> .	Udyog Mandal Ammonia Plant Proj.	24482.00	20 <b>842</b> .10
	34	Anpara B Thermal Power Proj.	17638.00	14330.30
	35.	Bakreshwar Thermal Power Project	27069.00	26862.90
	36.	Faridabad Thermal Power Project	23536.00	23536.00
	37.	, Bridge Across River Yamuna Naini	10037.00	10036.90
	<b>38</b> .	Four Laning of National Highway V	11360.00	11360.00
	<b>39</b> .	Srisailam Left Bank Power Proj.	22567.00	14708.10
	<b>4</b> 0.	Srisailam Power Trnm. Project II	95 <b>46</b> .00	9 <b>546</b> .00
	41.	Assam Gas Turbine Power Proj II	15821.00	13350.50
	42.	Bakreshwar Thermal Power Unit 3	<b>8</b> 659.00	8613.40
	<b>43</b> .	Purulia Pumped Storage Project	20520.00	20479 70
	44	Kathagudam A Thermal Rehab. Proj.	5092.00	<b>4769</b> .80
	<b>45</b> .	National Highway 5 Imp. Proj. II	5836.00	<b>583</b> 5 00
	46	National Highway 24 Imp.	<b>4827</b> .00	4827.00
	47.	Madras Sew Reno. & Func Imp Proj.	17098.00	17098.00
	48.	Lake Bhopal Conser. & Mgt. Proj.	7055.00	6 <b>997</b> .00
	49	Rajasthan Forestry Deve Project	4219.00	4033.00
	50.	Industrial Pollution Contro		1524.60
	51 KUW	Hydrocarban Sector /AIT (Kuwaiti Dinar)	33000.00	-85.00
	1	Kalinadi Hydro Elect	7.00	2.98
	,	Proje. Stg. II	7.00	2.30
	2	Kerala Fish, Prawn	7.00	6.88
		Cul. Dev. Proj.		
	0. <b>P</b> .E	E.C. (US Dollars)		
	1	Ramagundam Project	30.00	0.93

1	2	3	4	1	
2.	Rewa Hospital Proj.	10.00	9.89		Ma
	M.P.			19.	Jha
	Basti Dist. Hospital	6.50	4.89		Pro
	Raichur District Hospital	9.00	<b>9</b> .00	<b>20</b> .	Re
5.	Kerala Rainfed Farming	10.00	10.00		Pro
	Dev. Proj.				Na
SA	UDI FUND (Saudi Riyal)				Ind
1.	Koraput Railway Project	<b>103</b> .20	41.37	23	
2.	Ramagundam Ther. Power	172.00	109.96		Pro
	Proj. II				Ind
3.	Jawaharlal Nehru Port	141.00	32.33		Gu
	Trust Proj.		•	26.	Se
sw	EDEN (Swedish Kroner)			~ 7	Pro
1.	URI Project	765.00	8.00		Up
2	Chandrapur Podgehe	535.00	206.35		Ma
	Maharashtra		•	29,	Na
SW	ITZERLAND (Swiss Franc)			20	Pro
1.	Swiss Mixed Credit	60.00	-1.29	30.	Up
2.	Swiss Mixed Credit I	60.00	24.94	24	Irri Pu
INT	ERNATIONAL DEVELOPMENT A	SSOCIATK	N		
(US	i Dollars)				Da Wa
1.	2nd National Agriculture	77.174	5.503	33.	Co
	Research			34	T.N
2	National Agril, Extn. III	77.528	-0.116		Co
	Project			35.	
3.		155.851	19.656	36.	•
4	Integrated Water Shed	65.189	38.744	00	Co
	Dev Plains			37	5th
5.	Integrated Water Shed	86.237	46.778		P
	Dev. (Hills)			38.	Vo
6	Tamilnadu Agri. Dev. Project	96.914	40.408		Six
7.	Shrimp & Fish Culture Proj.	98.475	89.341		2n
8.	Maharashtra Forestry Proj	138.307	105.938		Pro
<b>9</b> .	West Bengal Forestry	37.084	14.799	41.	Teo
10.	U.P. Sodic Land Recl.	61.851	51.384		Inte
	Project			43.	7th
11.	Bihar Plateau Development	126.159	109.735	44.	Tec
	Project			45.	I.C
12.	A.D.P. Rajasthan Agri. Dev.	113.415	72.900	46	Ch
	Project				Мо
	A.P. Forestry Project	87.282		47.	Na
14.	Forest Research Edu. Extn.	52.323	43.933	<b>48</b> .	Na
16	Project	100.005	02 260	<b>49</b> .	U.F
	Rubber Project	103.905		50	Ca
10.	Agriculture & Human	59.500	56.272		Dis
17	Resources	100 000	101 000		
17.	Assam Rural Infrastructure	126.000	124.000	52.	Fa

1	2	3	4
18.	Madhya Pradesh Forestry	58.000	54.915
9.	Jharia Mine Fire Control	13.487	9. <b>925</b>
	Project		
20.	Renewable Resources	128.272	122.790
	Project		
21.	National Agriculture Project	148.875	44.840
22.	Industrial Tech. Dev. Project	66.697	40.110
23.	Industrial Pollution Control	36.617	31.364
	Project		
24.	Industural Pollution Prevention	27.8 <b>87</b>	26.882
25.	Gujarat Rural Roads Project	116.704	17.720
26	Second National Highway	181.636	125.371
	Project		
27.	Upper Ganga Irrigation Project	125.358	0.000
	Maharashtra Irrigation Project	169.083	
29.	National Water Management Project	130.536	0 019
30.	Upper Krishna Ph. II	169.208	18.396
	Irrigation		
31.	Punjab Irrigation Project	171.429	77.5 <b>54</b>
32.	Dam Safety Project	148.884	125.064
<b>33</b> .	Water Resources	294.289	262.026
	Consolidation		
34.	T.N. Water Resources Consol. Project	282.900	270.462
35.	Hydrology in India	142.000	137.992
36.	Orissa Water Resources	290.900	276.693
	Consol.		
37.	5th(Bombay & Madras)		
	Population	57.099	15.102
<b>38</b> .	Vocational Training Project	182.409	88.379
<b>39</b> .	Sixth Population Project	83.025	30.859
10.	2nd Tamil Nadu Nutrition		
	Project	77.657	24.084
<b>11</b> .	Tech. Education Project	239.490	115.187
	Integrated Child Dev. Services		38.370
	7th Population Project		22.637
	Tech. Education II Project		193.487
	I.C.D.SII Project		205.338
	Child Survival & Safe Motherhood		35.880
47.	National Aids Control Project	91.230	60.441
18.	National Leprosy Elimination	94.106	71.449
<b>19</b> .	U.P. Primary Education Project	181.942	128.106
	Cataract Blindness Control Prj.		
	Distt. Primary Education Pri.		
	• •		
52.	Family Welfare (Urban Slums)	19.000	/4.008

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1	2	3	4
53.	Family Welfare Project	98.606	93.409
54.	A.P. Referral Health System	142.937	140.951
<b>5</b> 5.		78.747	
56.	T.N. Water Supply Control Prj	36.500	-11.567
<b>57</b> .	Gujarat Urban Dev. Project	66.125	1.481
<b>58</b> .	U.P. Urban Development Project	142.190	33.419
<b>59</b> .	3rd Bombay Water Supply Project	130.682	23.281
<b>60</b> .	T.N. Urban Development Project	264.889	73.734
61.	Hydrabad Water Supply & Sani.	95.293	<b>46.56</b> 0
<b>62</b> .	Mah. Rural Water Supply Project	117.276	79.374
63.	Karnataka Rural Water supply & Sanitation Project	103.79 <b>4</b>	93.054
<b>64</b> .	Maharashtra Emergency Earthquake Reconstruction	276.822	198 674
65.	Project Bombay Sewage Disposals Project	<b>25</b> .000	20.000
INT	ERNATIONAL BANK FOR RECONS	STRUCTIC	N AND
DE	<b>VELOPMENT</b>		
1.	II National Dairy Project	200.000	110.371
2.	Tamil Nadu Agricultural Dev.	<b>20</b> .000	20.000
3.	Coal Mining & Quality Project	322.776	16.221
4.	Kerala Power Project	126.000	26.425
5.	National Capital Power Supply	373.000	<b>5</b> 0.357
<b>6</b> .	Talchar Thermal Power Project		128.812
7.	Nathpa Jhakri Power Project	485.000	293.854
8.	Maharashtra Power Project		183 155
9.	Northern Region Transmission Project	485.000	363 455
10.	Power Utilities Efficiency Prj.	265.000	184.301
11	Second Maharashtra Power Project	350.000	270 444
12.	Industrial Fin. & Tech Assistance Project	289 372	0.000
13.	•	120.000	7.428
14	Electronic Development Project	8.000	
15.	Industrial Tech. Development	135.000	38.592
	Cement Industry Restructuring Project	293.180	
17.	Il Petrochemicals Project	12.000	8.798
	Industrial Pollution Control	124.000	
	Project	-	

1	2	3	4
19.	Financial Sector Project	350.000	200 000
20.	Railway Modernisation Project	252.500	3.563
21.	States Road Project	115.000	31.673
22.	Second National Highway	153.000	153.000
23.	Dam Safety Project	23.00	<b>23</b> .000
24.	Madras Safety Supply &	53.000	17.296
	Sanitation		
25.	3rd Bombay Water Sewage	20.000	20 000
	Disposals		
26.	IInd Madras Water Supply	275.000	269.806
	Project		
27.	Bombay Sewage Disposals	167.000	167.000
	Project		
	ANNEXURE-III		

Statement Showing State-Wise Unutilised Loans as at the end of 31 3 1994, 31 3 1995 and 31 3 1996

		(Am	ount in Rs	in crores)
STATE/		31.3.94	31.3.95	31.3.96
1.	Central	36850 64	22390.78	22011 43
2	Andhra Pradesh	1386.18	1338.43	2466.21
3.	Bihar	359.70	324.35	379 34
4.	Gujarat	-157 99	-44 39	65.42
5.	Haryana	-35 56	781.71	<b>943</b> 92
6	Karnataka	2073.23	1831.60	1161.01
7.	Kerala	334.11	230 33	201 13
8.	Madhya Pradesh	113.63	129.29	544,64
9.	Maharashtra	3564 13	3920.12	5102.09
10.	Orissa	238.95	199.51	1181.37
11.	Punjab	310.31	239 02	2 <b>64</b> 23
12.	Rajasthan	758.22	826.70	824.05
13	Tamil Nadu	2832.30	1262.95	2 <b>69</b> 9 65
14.	Uttar Pradesh	2635 97	2669.83	2001 38
15.	West Bengal	1048 61	1190.58	2065 34
16	Multistate	4811.11	4839.31	5243 87
TO	TAL	57123.52	42130.12	47155.07

### [Translation]

SHRI DADA BABURAO PARANJPE Hon. Deputy Speaker. Sir. The Central Government had written to various State Governments to take steps in this regard Have those steps been taken by State Governments and have the results thereof been to the expectations of the Central Government?

### [English]

SHRI P CHIDAMBARAM Sir, we have taken a number of steps to enhance the utilisation of Central assistance. There are a number of problems. The

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principal reason is inadequate provision. If the States do not make adequate provisions in their budgets for that part of the cost of the project for which they have to make a provision, then external assistance cannot be utilised for the Project to that extent.

There are also procurement and contracting delays. There are start up and other procedural delays. I am not happy with the utilisation of external assistance, and the States must provide in their budgets if we have to improve the utilisation of Central assistance.

#### [Translation]

SHRI DADA BABURAO PARANJPE : Mr. Deputy Speaker. Sir. Hon. Minister has himself stated that this is not satisfactory. I would, therefore, like to know whether the Central Government contemplates to make special efforts in this regard?

### [English]

SHRIP CHIDAMBARAM Sir we are making special efforts and I will list some measures that we have taken. For example, 100 per cent of the external assistance is now given by way of ACA (Additional Central Assistance). Of this we give 25 per cent as advance ACA even before they make a provision and start spending. We have also tried to rationalise the portfolio and some projects where utilisation is extremely low have even been dropped. We have tried to standardise the bidding documents. We have withdrawn intermediation in respect of external assistance to public sector undertakings and we now have a project monitoring unit in the Ministry of Finance

Despite all this, the disbursement ratio is still unsatisfactory It should be at least 20 per cent. In 1994-95 it was about 18 7 per cent, which was a substantial improvement over the previous year. In 1995-96, it came down to 15.3 per cent. I am looking into other measures that we can take in order to improve the disbursement ratio.

### [Translation]

SHRI RAMESHWAR PATIDAR . Mr. Deputy Speaker. Sir. This unutilized loan has been registering an increase during the last some years. It was sixty-one thousand crore in 1992, it was 65 thousand crore in 1993 and on the 31st March. 1994 it increased to 83 thousand crore rupees and therefore, the Government and the Ministry of Finance set up a high power committee to go into it Shri R.V.R.K Rao was appointed as Chairman of this Committee The recommendation made by this committee for the use of this utilized loan were not implemented and thus those recommendations did not have any fruitful effect on these unutilized loans. This is why those loans increased to that extent. The Government have to pay interest on these loans and on the other hand the money remains unutilized. I would therefore, like to know from the Hon'ble Minister whether Government would constitute a Parliamentary Committee to find out as to why this loan remained unutilized so far and also to ensure that this is utilized fully?

Mr. Deputy Speaker. Sir. the second part of my question is that the amount of foreign loan is also increasing and it has gone to the tune of lakhs of crores of rupees and today we are facing situation that we have to borrow new loans to clear the old ones. I would like to know whether Government propose to bring a Bill before the House under Article 292 of the Constitution to fix a statutory ceiling and make a provision that Government will not go for foreign loans in this respect.

#### [English]

SHRIP CHIDAMBARAM : Sir. the second part of the question is really a policy matter on which I cannot give a response by way of answer to a question. That is a policy issue.

Regarding the first part of the question. I do not know how the Hon. Member has arrived at a much larger figure than what I have. As on 31.3.94, the unutilized loan was Rs. 57.000 crore. I am omitting the odd figure As on 31.3.95. because of the portfolio review. it came down to Rs 42.000 crore. and as on 31.3.96, it was 47.155 crore.

We have to have a disbursement ratio ideally of about 20 per cent of the unutilized loan. We must work towards the disbursement ratio of 20 per cent. We are now at about 15 or 16 per cent. That is why I said that I am not happy with the disbursement. We give 100 per cent of the loan to the States according to the normal formula except to special category States. But then the project cost is never fully covered by the external loan. The project cost has to be recovered by the States own resources as well as the external loan.

If the State does not provide for that project in the Budget which ought to be implemented say, in five years, it will be implemented in ten years. So, to that extent on lending that we do to the States will get staggered over a period of ten years and the bulk of the funds will remain as unutilized loan.

Unless the States provide funds in their budgets. unless they spend it according to their time-table and unless they improve their monitoring systems, the unutilised part of loan will remain so. All I can do is to urge the States to improve their spending on plan projects. Well I can say that the same thing applies to the Central Government Departments also. The Central Government departments also must budget for their expenditure and must spend. Otherwise, the loan that we receive from external resources will remain unutilised. I do not think that there is a need to appoint another Committee. The problems are known. The solutions are known. What is lacking is a will to implement the solutions by the States. While I would be very happy to consult the Hon. Members, I do not think that there is a need for another Parliamentary Committee.

SHRI SUDHIR GIRI : Mr. Deputy Speaker, Sir, I want to know from the Hon. Minister whether the rate of interest on the foreign borrowings paid by the States is higher than the rate of interest fixed at which we borrow the loan from the foreign countries. I want to know whether the rate of interest charged by the Union Government from the State is higher than the rate of interest at which we borrow money from the foreign countries. If so, what are the reasons?

SHRI P. CHIDAMBARAM : Sir, it is higher. The reason is obvious. The reason is that the exchange risk is borne by the Central Government.

#### [Translation]

SHRI BANWARI LAL PUROHIT : Mr. Deputy Speaker. Sir, it is given in the Statement that a loan of Rs. 11.132 crore has been borrowed for Ramagundam Fertilizer Plan which is lying unutilized. Also a loan of Rs. 24.379 crore has been taken for power system improvement out of which an amount of Rs. 23,845 crore is lying unutilized. We have borrowed the loan in general terms. I would like to know from the Hon. Minister as to where the loan amount that we have received has been kept. We have to pay interest on that. I would like to know the place where this unutilized amount is lying and whether we are earning interest thereon or whether that money is lying spare? What is the position of that money?

### [English]

SHRI P. CHIDAMBARAM : Sir, firstly, if the Hon. Member is referring to the Ramagundam Fertiliser Plant, that is not in crores and that is in Yen...(Interruptions)

SHRI BANWARI LAL PUROHIT : Like that... (Interruptions)

SHRI P. CHIDAMBARAM . I just want to correct that figure. Otherwise, an impression will be given that it is Rs. 11.132 crore. It is Yen ... (Interruptions.)

SHRI BANWARI LAL PUROHIT : Whatever it is, where is it lying?...(Interruptions.)

SHRI P. CHIDAMBARAM : We do not pay interest except to the extent that we actually draw the amount We pay, what are known as, commitment charges. I have given in my answer that the commitment charges are not a very large amount If you will kindly see the answer to part (e) of the question, which says. "The amount of commitment charges paid in undisbursed loan in the last three years was Rs. 69 crore. Rs. 59 crore and Rs. 58 crore respectively." Therefore, the undisbursed part of the loan lies with the donor. We do not draw it until the expenditure takes place. Therefore, we only pay a small commitment charge.

SHRI G.G. SWELL (Shillong): Sir, obviously this is a difficult question. The Hon. Minister has supplied us a mass of figures and information. It is difficult for us to digest within the short time that we have here. He has also referred to the external assistance brochure, which is available in the Library. Now, this needs a lot of study.

Now, in regard to the interest which is given in his statement. obviously the interest has been paid in different currencies. But some of them look formidable. For example, in respect of Japan, we are paying an interest of Rs.3.24.425.334. It would help us to understand if all these interests which we are paying in different currencies, are reduced to dollars and the total amount of interest we have to pay would be better if we do the total calculation which has not been given.

Now having said that, he has blamed the various States for not utilising the loan which is given. May I know which are the States which are morally derelict in this matter and what steps have been taken against those States? That would help us to understand the position better.

SHRI P. CHIDAMBARAM : Sir, it will be difficult, but it would not be impossible. It requires quite a lot of work to reduce the interest payments to dollars because as the Hon. Members will appreciate, these interest payments are over a period of time and the exchange rate varies from year to year and sometimes, even month to month. Therefore, if it is necessary to do that exercise. I will do it. But what is important is that we pay interest only when the amount is actually withdrawn. We do not pay interest when it remains unutilised and remains in the hands of the donor. We only pay a small commitment charge and I have given the figure. It is about Rs. 60 crore a year on the entire unutilized external assistance.

As far as the question about the States is concerned. I did not blame the States. I understand and recognise their difficulties. I also said that the Central Government Departments are also equally lax in utilising the external assistance. So, it is not my intention to blame the States or to exonerate the Central Government Departments. There are difficulties but we must overcome these difficulties.

As regards the States which have large unutilized loan, without again trying to blame anyone. I would like to say that Andhra Pradesh has Rs.2.466 crore This is as on 31-3-1996. Maharashtra is the highest with Rs.5182 crore Tamil Nadu is with Rs.2699 crore; Uttar Pradesh is with Rs.2001 crore; West Bengal with Rs.2065 crore; Andhra Pradesh is with Rs 2466 crore; and others are having about a thousand crore and below.

Now this is not a measure of inefficiency or whatever it is. This is also a measure of the fact that they have been able to pose many projects successfully and get external assistance commitments. The fact remains that the States must do better. Equally, the Central Government Departments must do better in utilising the external assistance

SHRIV. DHANANJAYA KUMAR : Mr. Deputy Speaker, Sir, the alarming increasing foreign debt is the biggest worry of the country today. Very often, explanations are being given that it is a regular feature of a developing economy.

Sir, this year a provision is made in the Budget by the Minister of Finance for payment of as much as Rs. 60,000 crore as debt servicing and it covers interests on the borrowings. I would like to know from the hon. Minister, whether this amount of foreign debt coupled with the non-utilisation of the money which is borrowed has accelerated further borrowing.

And Part (b) of my question is, that the Minister has tried to give explanations as to why this non-utilisation situation has occurred. I would like to know that corrective measures are being taken by the Government to see that this situation is eased out and the debt burden as well as the interest burden is reduced

SHRI NIRMAL KANTI CHATTERJEE : Rs.60.000 crore interest is paid.

SHRIV. DHANANJAYA KUMAR : A provision is made in the Budget for Rs. 60,000 crore. It is interest only. That is what I mentioned. Is it on account of this nonutilisation?

SHRI P. CHIDAMBARAM : About the second part of the question, I have already answered it while replying to the second supplementary of the hon. Member who has put the question.

The measures that we are taking to ensure greater utilisation of external assistance are - on the first part. Rs. 60,000 crore is the interest on internal debt and external debt. If our internal and external debts are high, surely the interest rates will be high. We do borrow: we borrow both in the domestic market as well as externally. We borrow in the domestic market because the fiscal deficit is high. That is one of the reasons why I have committed myself to bringing down the fiscal deficit to below four per cent. We borrow in the external market because we need foreign exchange to meet project cost. We also need foreign exchange to meet the gap between domestic resources and the capital outlays that are required.

As I explained a little while ago, we do not pay interest on the undisbursed part of the external assistance. We pay interest only when we actually draw the money. It remains in the hands of the donor We pay what we call 'commitment charges' If we improve the rate of utilisation then we will be paying more interest because would have drawn the money. But equally we would have got the benefit bcause the money would be invested in Plan projects and that will start yielding returns.

SHRIV. DHANANJAYA KUMAR . The problem is of non-utilisation

SHRI P. CHIDAMBARAM : Sir. I had already answered it. I do not know whether the hon Member was here when I answered the question. I answered the second supplementary; I gave the reasons for non-utilisation... (nterruptions). I had already given it.

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SHRI PRITHVIRAJ D. CHAVAN : Sir, the unutilised amount of loans by the end of 31st March, 1996 is more than Rs. 47,000 crore. It was also indicated that the main reason for the loans not being utilised is the problem of lack of matching funds from the State Governments. Is it not a fact that many of these schemes and loans are earmarked for Central Public Sector Undertakings? He himself has replied to it.

Will the Hon. Minister give the percentage of outstanding loans under the direct responsibility of the Central Government Departments and Central Public Undertakings? Could he give a Department-wise and P.S.U.-wise breakup? He can supply this information later on.

SHRI P. CHIDAMBARAM : Sir, I think. I did give this figure. but I will give it again. Of this Rs. 47,155 crore of unutilised amount. as on 31,3,1996, the Central Government accounts for Rs. 22,011 crore. I cannot give breakup according to the Departments or P.S.Us now. But the Central Government is responsible for Rs. 22,011 crore. That is why in my first answer as well as in the answer to supplementaries. as I said, is that not only the State Governments but the Central Government is also not utilising the loans properly. So, I said, that the Central Government Departments and Ministries must also provide money in the Budget for these projects and must increase the rate of utilisation.

#### [Translation]

MR. DEPUTY SPEAKER : Before I go to the next question. I would like to congratulate you all. As the House commenced yesterday, its sitting went on right upto 7.20 A.M. today. I congratulate all of you for this. All the Members got an opportunity to speak and an historic record has been created. It is very good indeed, and the credit for this goes to you all.

VAIDYA DAU DAYAL JOSHI. A record has been created for the House sitting that long. Therefore, congratulations to all the Members of the House and to the entire staff of the Secretariat. Olympic season is going on and this House has also made a record. The House sat for such a long time. Therefore, all the Members of the House should be congratulated by you profusely and I also congratulate them on my behalf.

[English]

#### Lok Adalat

\*243. SHRI S.D.N.R. WADIYAR Will the Minister of LAW AND JUSTICE be pleased to state

(a) the number of Lok Adalats organised in Karnataka during the last three years.

(b) the extent to which these Adalats are able to help the people;

(c) the number of cases/disputes settled in those Lok Adatas during the above period;

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